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St. Vincent's Hospital
Caritas Site

299 Forbes Street, Darlinghurst NSW



Heritage Impact Statement

August 2006

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Due Diligence Report Summary

The Due Diligence Report aims to identify items of heritage value or significance which are identified by such items known and probable, contextual and relevance material need to be assessed in any redevelopment proposal for the site.

The land title is DP 762911. At the time of this writing the site is registered in general lease to the Trustees of St. Vincent's Hospital with transfer to household pending. At the north end of the site the boundary between the GP and parcels and the Crown Land extends to intersect the roofline of the Caritas Cottage gate house / the Former Superintendents Residence. The site is located within the Local Conservation Area of the City of Sydney. It forms part of extensive heritage parcels within a Conservation Area, and it includes a number of specifically listed heritage items. The whole of the subject site is included in the City of Sydney Heritage Conservation Areas Map as a significant site which also 'includes' a number of individually listed heritage items. The three listed items being:

1. **Caritas Main House:** The oldest item, having been constructed in 1857
2. **Caritas Cottage:** (by the entrance gate), in its current external form appears to have been constructed in the early decades of the 20th century. It is likely that there are earlier buildings and remains below beneath the Cottage from the original watchhouse area.
3. **The perimeter fencing and walls:** which comprises stone, metal and brickwork components.

Other items include:

4. **Old Kitchen Building:** At the northwest corner of the site. The kitchen facility has been substantially altered over time, however some measure of diligence is required in recording possible findings of remnant items.
5. **Old Ward buildings:** (1907) The area of land on the northeast corner of the site will require some more specific evaluation on remains findings etc. Construction early 1900s and altered in 1927.
6. **Wall:** The probable location of which is in the courtyard area.
7. **Established trees:** A number of well-established trees are present on the ground and some are clearly recorded in older site plans.
8. **The Overall Contribution to the Conservation area:** streetscape, including lines of vision height guidelines, trees, stone, brick and metal fencing.
9. **Historic Markers:** e.g. St. Vincent's Hospital has been sighted and the stone engraving visible.

1.0

Introduction

1.1 Context of the Report

This Heritage Impact Statement has been prepared for Aurora Projects Pty Ltd. It aims to state the likely impact that proposed re-development would have on the heritage value of the Collingwood Aboriginal Centre in Forbes Street, Darlinghurst, the front entrance of which is listed as number 292 Forbes Street. The site contains a number of significant built elements of varying ages, as well as established landscape features. Three of these, the Main House, the Gate House and the Palm-tree Fencing, have specific heritage listing at the local level.

The whole site has exhibited historical development in phases, resulting in constantly changing footprints. Significant aspects of the life of the institution, originally known as the Collingwood Reception House, and in recent decades as Centres, reflect changing responses to both regulation and social need. This has had a marked impact upon the general integrity of all remaining buildings on the site. Thus the developing context and purpose of the institution, as well as its connection with a great number of lives, must be seen as the key factors in the interpretation the site as it currently presents. These are also the most important considerations for appraising re-development proposals.

The proximity of the site to the major intersection of Taylor Square has made the contained one block a prominent component of street legibility for the past 130 years. The whole of the subject site is included in the City of Sydney Heritage Conservation Areas Map as a significant site, which also includes a number of individually listed heritage items. The site is also part of a larger heritage sensitive precinct including in particular the significant old Darlinghurst Police Station, the Court House and the former Darlinghurst Gaol – now the State Sydney Technical College. Therefore contributions to the precinct, including streetscape, lines of trees, screening and paving, trees, fences and walls of stone, brick and metal will also need to be incorporated into the considerations of any proposed redevelopment.

Graham Brooks & Associates Pty. Ltd. has provided independent advice on this matter, having been commissioned to prepare a Heritage Impact Statement.



Figure 1
Showing Forbes Street from the south, which lies along the front of the Centres Centre and its opposite address. The Centres is on the right.
(Source: Graham Brooks & Associates, July 2000)



Figure 2
Showing Bourke Street from the south, with the rear of the Centres Centre lying along the right.
(Source: Graham Brooks & Associates, July 2000)



Figure 3
Showing Burton Street from the west, with the rear (1882) wing contained within the perimeter fence.
(Source: Graham Brooks & Associates, July 2000)

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1.2 Site Identification

The site, area for the Heritage Impact Statement is the site known as Caritas which forms part of the St Vincent's Hospital Mission to administer health care facilities. It is located on the north side of Collier Street, next to Taylor Square. The land title is DP 755011. At the time of the writing the site is registered in perpetual lease to the Trustees of St Vincent's Hospital with transfer to HealthCare NSW. At the south end of the site, the boundary between the CH land parcel and the Crown Land appears to intersect the current wall line of the Caritas Cottage gate house (the former Superintendent's Residence). The site is located within the Local Government Area of the City of Sydney. It forms part of a sensitive heritage precinct within a Conservation Area, and it includes a number of specifically listed heritage items.



Figure 2
Aerial photograph showing the location of the site of the old Sydney Technical College and the Court House.
Source: MapView (www.mapview.com) / May 2008.

(Source: MapView (www.mapview.com) / May 2008.)

The directional references of this Report refer generally to the Forbes Street side of the property, as east; the Bourke Street side of the property as west; Buxton Street side of the property as north and Taylor Square as being at the south side.

1.3 Authorship

This Report has been written by Graham Brooks and Associates Pty Ltd. All contemporary photographs included in this Report were taken by Graham Brooks and Associates in July 2008 specifically for the preparation of this Report.



Figure 3
Aerial diagram showing the boundaries of the site of the old Sydney Technical College and the Court House.
Source: Graham Brooks & Associates, July 2008.



Figure 4
City of Sydney Heritage Conservation map, shows the site fully enclosed as an area of group significance.
Source: City of Sydney - July 2008.



Figure 5
Showing the side and rear sections and along Bourke Street of the rear of the building. The Bourke Street end is intersected by two driveways.
Source: Graham Brooks & Associates, July 2008.

1.4 Heritage Management Framework

The oldest corner, for the years between 1857 and 1861 served as the Central Reception Centre for the hospital. For a brief time between 1953 and 1961 it became a Central Ambulance Centre. From 1962 until the present time it has been the central main faculty of St Vincent's Hospital operating under the name Carex.

The current site consists of mixed age, with the oldest building, Carex Main House having been constructed in 1857. It has undergone many modifications and additions, both externally and internally, up to the present time, including a substantial, single floor addition building situated at the junction of the converted and ground floor wings. The Carex Cottage by the entrance gate, in its current external form appears to have been constructed in the early 20th century. Its external form and footprint, as well as the associated attached rooms, appear to have been part of an original police residence and watch house. There is a current associate garage constructed in the mid 1970s, which replaced an earlier garage (it approximates the same position). At the northwest corner of the site is the Old Kitchen Building. It appears by style to have been constructed some time between 1910 and 1915, and again has undergone some modifications. In 1925 the St Vincent's hospital long-term accommodation facility was constructed, which lies along the north side of the property parallel to Burton street. Prior to 1926 part of this same area, towards the corner of Burton and Forces streets, was the site of another ward building, which was probably constructed in 1907. It had additions in 1927 and demolished in 1961 to make way for the new building.

The perimeter walls and fencing also have local listing as a heritage item. They comprise stone walls and brickwork elements with perhaps the most significant components being the stone columns, sandstone bases and the iron-work.

There are some utilitarian buildings within the complex and a substantial amount of concrete paving, retaining walls, statues and some garden areas, including a number of well established trees, some of which are even on the 1939 ground plan (1924). It is a complex building which has undergone considerable internal and external changes over time. Its key features could well benefit from a grading of significance principle spaces, distinctive elements, surviving architectural character, relationship to garden setting, the general form and scale, relationship between public and private spaces, the streetscape and the curvilinear



Figure 2
Central portion of the front facade of the main building, which displays the first floor addition and attached Carex cottage.
Source: Graham Brooks & Associates, July 2000.

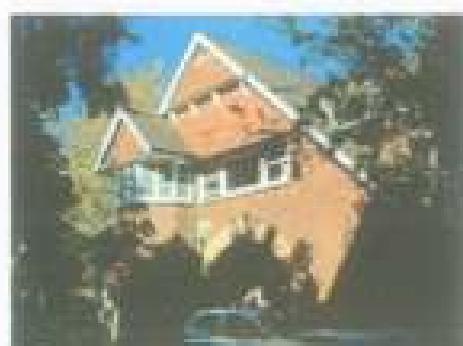


Figure 3
The gatehouse, Carex cottage, early 20th century construction, featuring combinations of brick features.
Source: Graham Brooks & Associates, July 2000.



Figure 4
The old kitchen block at the northwest corner of the site and facing northwesterly along Burton Street.
Source: Graham Brooks & Associates, July 2000.

History

2.1 The Darlinghurst Reception Centre Brief History

The Reception House at Darlinghurst, built in 1851 Foveaux Street, was originally known under the names of the Darlinghurst Reception House or the Central Reception House. It operated under the control of the NSW Government from its opening in 1852 until mid-1961. It has been established to remove the stigma of 'asylum' from the name of the centre and it represented a significant step forward in removing patients from the criminalisation system. For most of its life, between 1853 and 1961, it operated as the sole point of entry into metropolitan psychiatric hospitals in Sydney. It played a vital role in the mental health care system of the State with almost every patient in NSW having spent some time there during their stay. It often allowed a breathing space for better assessment of a range of acute behaviours such as suicidal depression, acute disorder and psychosis. During the 1940s, the Reception House would become associated with the introduction of Alcoholics Anonymous into Australia.

The institution was essentially an observation ward and its statutory function was the assessment of male and female persons who were suspected of being mentally ill rather than the treatment of confirmed cases. The closure of the Reception House was a direct result of a Committee of Review institutions in the later 1950s by the NSW Minister for Health to report on all matters pertaining to the treatment of the mentally ill. This resulted in the Mental Health Act of 1959. From 1960 until 1961 the facility was known as the Darlinghurst Admissions Centre.

In fact the Sisters of Charity accepted an offer from the NSW Department of Public Health to establish a community Psychiatric Centre at St Vincent's Hospital. The site provided was the Darlinghurst Reception house, which under the agreement of the time was established in Partnership Lease. It is situated only about 200 metres and two city blocks from the main part of the hospital. During 1961/1962 the Reception House was renovated, extended and a new block was added by 1963. It was reopened in 1962 under the name Caritas as the St Vincent's Hospital Psychiatric Unit. It has been operating in that capacity up to the present time under the general auspices of St Vincent's Hospital.

For the 90 years previous to that time, and for over 40 years since, the facilities on this site have provided for the needs of many thousands of Australians on a short term basis.



Figure 11
From a newspaper clipping in the early 1900s soon after the flood of the year. Note the closed-in separation spaces. Until this time the enclosed stone walls of the upper floor of the building appears to have been as Darlinghurst Reception Centre. It seems that the concrete steps were added on over several years.
(Source: St Vincent's Archives, 2016-2009)

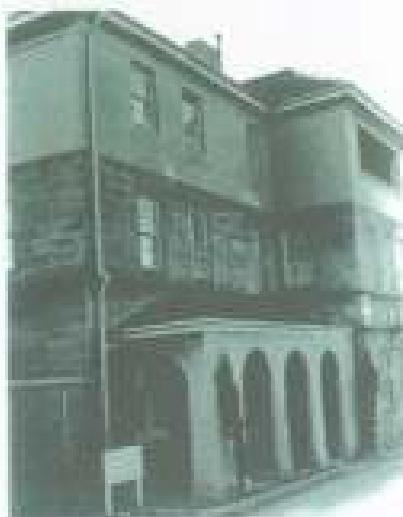


Figure 12
Photo taken in hand-over. The stone engraving with 'Foveaux' taken at the new roads as Darlinghurst Reception House. The windows were placed in the late 1920s.
(Source: St Vincent's Archives, July 2009)



Figure 13
Stone engraving with 'Foveaux' removed in this photo when roof and then cover completely affected on the reverse side. Note the other appearance of the subdivision above, which was probably placed in the late 1920s.
(Source: St Vincent's Archives, July 2009)

Before the opening of the first asylum section in 1855 in Castle Hill, lunatics were confined to the gaols. This asylum was subsequently closed in 1858 due to deteriorating discipline and poor standards of care. From 1855 until 1858 patients were housed at the Old Gaolhouse at Liverpool until the opening of a new asylum at Eastern Creek. Between the two years, however, during the transition period, was greatly unsupervised, chaotic period. 22 of the then 100 patients in accommodation at Liverpool St., 1852 the available provision of 405 places in NSW were served, giving to the actual patient number of 554. And this in turn placed an unacceptable burden on the gaolkeeper or jailor component of the system. In practice a person deemed a Lunatic could often stay in gaol for unspecified periods of time before being sent to asylum. It was this unbearable situation between sanity and insanity that led to the establishment of the Receiving House in 1855.

For more than ten years previous to the formal complaints from a number of professional officers at some of the state's institutions were made to the Leader of the opposition Harry Parkes. They detailed neglect, violent treatment and inhumane incarceration. Parkes raised the matter both in Parliament and in the Press. Although a Committee of Enquiry reported on the matter in 1853 and a new asylum was established at Parramatta, public controversy continued. In 1855 Dr Robert Wilson, the Colonial Surgeon of Hobart, and Sir A.W. Pugin, a keen proponent of the aesthetic movement and a widely recognised humanitarian, visited the Lunatic Asylums of NSW. Wilson had a British licence for the treatment of the mentally ill. In a letter to the Governor of NSW he was severely critical of inadequate buildings, poor administration, lack of occupation, recreation and religious facilities. Within three weeks of his letter the Legislative Assembly established a Select Committee on Lunatic Asylums. It was in view of the evidence presented to this Committee over the next year that the decision was made for both changes to the laws of incarceration and the establishment of a 'Lunatic Receiving House'. In June 1856 the Colonial Secretary, Harry Parkes, approved plans for such a house, to be situated at Darlinghurst. Parkes gave a number of specific directions for the work, which he ordered to begin immediately and be completed as soon as possible.

The building is to be erected on the piece of land adjoining Bourke Street on the site marked 'Police Sergeant' or the accompanying piece of ground, space being left for a flower garden in front. It is desirable that the Receiving House in all its outside arrangements should have a neat and cheerful appearance, and this must be kept in view in its erection.'

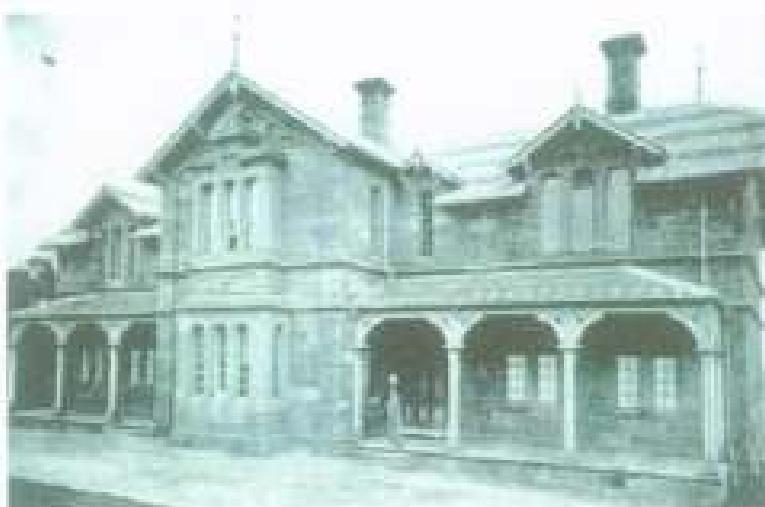


Figure 14
The Receiving House as it originally appeared. It was designed into two equal portions, male and female, each when built (about 1857) accommodated the mental less, non-delinquent patients and called the Ward House. (Source: Item 1, Box 18, State Library of NSW.)

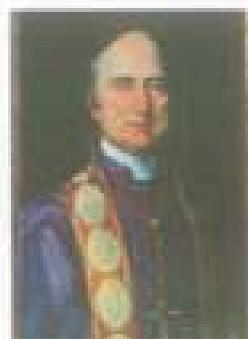


Figure 15
Alfred Albany Wilson and Sir Henry Parkes. Two men of different religious persuasions, but who held a common vision about the betterment of society through humanitarian ideals. Wilson held a British Licence for the treatment of Mental illness and his NSW report pre-empted the changes that led to the establishment of the Hospital. (Source: unknown)

The Provisions of the Lunacy Amendment Act 1857 allowed the appointment of the Reception Centre on 1 July 1858 and the House began receiving patients on 24 July 1857. Over the following two decades the operation of the psychiatric services in the Reception House and its replacement by other buildings at the site followed with changing legislation and changing social needs. Two of these particular see changes in the management and treatment of economic and psychiatric issues related to care. The initial role of the Reception House was for the temporary detention of persons believed to be insane pending a determination of the nature of their illness. This aimed to avoid either the wrongful admission of persons to hospitals for the insane or, on the other hand, persons remaining at large who were a danger to themselves or others. This proved problematic. Helpful in cases of confusion about 'true insanity', and related terms, were the institutions themselves. A large number of cases where persons may have been sent to hospitals for the insane. The Lunacy Act of 1857 specified that patients should not be detained in a reception house for more than 14 days without written certification and release from a medical officer. In 1858 however the Reception Centre opened a ward for male patients who may require a more extended stay for those considered suitable and not to be admitted. This ward which was by nature for voluntary presentation functioned until 1852 when the priorities of intermediate care were assumed by other facilities.

1.2 Significant People and Notable Contributions

Dr Frederick Norton Manning, as a visiting medical surgeon was invited by Henry Parkes in 1857 to stay in NSW and assume the governance of new mental health care institutions. He travelled internationally to assess best practice was appointed firstly as Director of Tarban Creek in 1858 and then Inspector of the Insane on 1 January 1859. His first annual report in that capacity, was delivered in March 1859. It noted that the Reception House presented as being in a very passing state with accommodation for 6 male and 8 female patients, a Superintendent and staff. An inspection of the records kept at the Kingswood State Records Centre shows that good regular records were kept until 1859 on the general state of repair of the House and the number of patients. For the period 1859 to 1860, the indicated number of temporary residents was less than 16 at any one time. Turnover was high, with the majority at the house for between two and four days.

Manning's records for 1859 note with some disappointment that there had appeared to be work undertaken on additional buildings, but it had been delayed (State Record Inspector's Books Reception House Ormington 1859 -1855). It is evident from his records that Manning tended to implement the more enlightened and moderate policies of the day particularly with respect to banning of early intervention treatment, general compulsion, presentation and good order of the House, quality of meals, addressing of the complaints of both staff and patients, proper chain of command (it is noted that the Superintendent was directly responsible to him), and occupational/recreational measures. It is noted that the records of the institution include copies for General Supplies and How to Make Them (e.g. Shoe cleaners, leather dressings etc.). It is clear that Manning regarded the Reception House as serving a key role in establishing the tone of a more general philosophy in the care of insanity. He traveled extensively throughout NSW and campaigned vigorously to diffuse the stigma of insanity, attached to the illness.



Figure 10.
Frederick Norton Manning, whom Henry Parkes invited to assume responsibility for the care of mental illness.
(Source: www.ornamentsoflife.com/2009)

In 1938 a voluntary mental health care facility was opened on the grounds of the Reception Centre. It was a fail-safe to avoid legal conditions attached and from which patients were free to leave whenever they desired. The building which would have seated 2000 patients was apparently situated in the northeast corner of the property, was staffed separately from the Reception Centre. It had a bar on alcohol related patients. It was as a result of experience in the mid-1930s that Alcoholics Anonymous was initiated at the Centre in February 1945. One year previous to that the only publication of the year had been purchased and brought over Australia, a member of the administration, McConnon, after reading an article of the new treatment in the American Journal of Psychiatry. Sydney Psychiatrist Dr J.S. Minogue had purchased the book in 1943 and along with McConnon and Rev F.V. Dunlee began to organise and develop the organisation in Sydney, and more widely. The first unofficial AA group took place at the Reception House in the year 1940.

In its full year of operation in 1952 a total of 45 patients had been in residence. By the time of its closure as a residential facility, the Darlinghurst Reception Centre was catering to over 3,000 per year. It is estimated that over 100,000 men and women were in residence there for brief periods. More than a few are notably colourful characters. New Grant Members surrounded the Reception Centre determined to rescue Captain de Groot after he cut the moon at the opening of the Harbour Bridge and was arrested under the 1890 Lunacy Act with being found wandering at large and deemed to be insane. Sister Mary Ligouri, (Bridget Partridge) the focus of intense media attention fuelled by the Sydney Paper The Star was arrested and brought before a Lunacy Court which at this stage was situated within the facility. The ship that lowered over the bows of a seafaring, straight-armed Australian intense national interest. Bea Miles, one of Sydney's most colourful theatrical vegetarians was a frequent guest between his renowned recitations of Shakespeare by the public.

One of the most famous occasional guests was the poet Henry Lawson who was at various times in care due to depression and alcoholism. Lawson wrote some of his most notable works in this section of the city between his time at the Darlinghurst Gaol and the Reception House. It was the Matron in charge of the Reception House who ascertained that Lawson was primarily suffering depression.



Figure 11
Captain de Groot, a short, stout member of the Centre after the opening of the bridge
(Source: www.library.arts.uwa.edu.au, 2008)



Figure 12
Henry Lawson was a guest at the Centre on various occasions.
(Source: www.prints.com, July 2008)

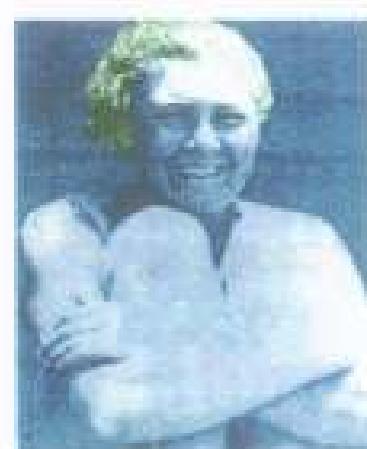


Figure 13
Bea Miles, Sydney vegetarian who often in the Centre
(Source: www.prints.com, July 2008)

2.3 St. Vincent's Hospital Mental Health

In 1952 the Centre received under the Care Centres Act the St. Vincent's Hospital Psychiatric Unit. The Hospital had been treating illnesses of mental health and mental capacity since at least 1914. For some decades it had programmes that it termed an outdoor clinic which possessed a number of new approaches to mental health care. Two such initiatives were firstly the way in which it worked in close collaboration with other units of the Hospital and secondly the 'no need to hide' approach to the access of services by clients. The facility has grown considerably by the late 1970s.

In early 1942 St. Vincent's was approached by the Department of Health for the development of a psychiatric day hospital attached to the general hospital, together with an annexed 26 bed block for psychiatric inpatients. That new ward was subsequently opened in 1955. Dr John Woodford was appointed as the Director of the new facility which was opened in October 1952 and which commenced its immediate receipt of patients. The new venture also provided training courses, medical student teaching and associated facilities. The approach which emphasised a voluntary 'open door' policy was in advance of most other treatment facilities.

Expanded operations included a community health facility operating from the premises of the former Dargaville Police Station. Centres assumed a greater responsibility for the general mental health of the local areas, with a catchment base of over 90,000 people. Its operations have been characterised by long-term involvement; the current Director of the Facility Professor Greville Andrews having been in association with the Centre operations for more than 40 years.

New Psychiatric Unit -

Caritas Centre

In the January issue, in the biography of Canon Cyril and Dorothy Beeson H. M. Whigham writes:

'...when I returned to Ireland in 1950 and first approached the authorities to open a unit of the Society in New Zealand they were most helpful and co-operative.'

'The authorities were very pleased to see that I had come to New Zealand to open up a new field of work and I was given a free hand. Canon Whigham, Canon G. C. Andrews and Canon G. R. Andrews were the first members of the Board of Directors and Canon G. C. Andrews became the first President. Canon G. C. Andrews also became the first Vice-President and Canon G. R. Andrews the first Secretary. Canon G. C. Andrews was also the first Chairman of the Finance Committee.'



Figure 22
This regular report of the St. Vincent's Hospital Magazine kept people informed of all aspects of the life and ministry of the new Caritas Ministry.
(Source: St. Vincent's Archives, July 2009)



Figure 23
Newly opened married area, after opening in 1952. The married accommodation were added at this time.
(Source: St. Vincent's Archives, July 2009)

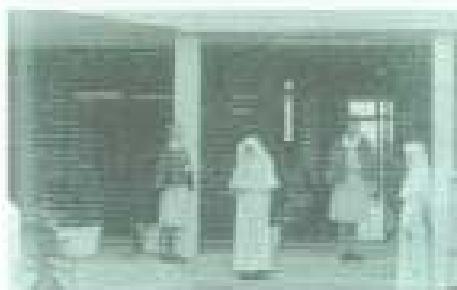


Figure 24
The newly opened Ward unit in the northeast corner of the site, which was completed in April 1965.
(Source: St. Vincent's Archives, July 2009)



Figure 25
Therapists and patients in a group session conducted in the new ward in 1962; a new more open model of treatment.
(Source: St. Vincent's Archives, July 2009)

3.0

Historical Development of Site

(See Fig. 24, Fig. 25, Fig. 26, Fig. 27)



Figure 24:
This 1889 Ordnance Survey Sheet, held by the Surveyor, Water Board is the earliest one ever to hand. It was probably drawn up circa 1885, and although it pre-dates the presence of the Reception Centre and the Police station, there were some drawings at least years later, after 1890. The weight of evidence for the construction of the Reception Centre suggests that it was probably built around the mid-twenties near to the latter. It is assumed therefore that facade and entrance of the Reception Centre are not aligned to the grid of the Dock. Nevertheless, this plan indicates the earlier layout of the Dock area. It probably represents the arrangement of buildings on the land prior to 1890.

(Source: Surveyor's Office, 1889)



Figure 25:
Photograph, probably 1900s, showing the south corner of the precinct on the quay looking inland and down Victoria Embankment towards the Dartmouth Dock Offices and the Quay. In photographic terms this site is characterised by soft grey tones and general hazing.

(Source: B.L. Library's Archives, 1900s)

3.1 Site Footprint

The original land which is roughly triangular in shape is bounded by Fulham Road and Fulham Palace. The land had originally been acquired in 1841 for Police purposes by Governor Edward John B. Hake in his role as The Provost - a member of the Privy Council and the Development of Scientific Agriculture Act (Woolwich) 1857 – 1858 proposed that the land might be bought by the Governor, the Earl Harry Kock, for construction of a residence, and he may have begun to build there. The Sir Willoughby's Report of 1841 notes that Harry Kock may have begun to build there after 1841, but was dismissed from the site in 1843 by Captain John Milner, who later became the first New South Wales Commissioner of Police.

If the original building was not purpose built then it was at least a very substantial residence since it appears from the beginning to have been institutional in character and specifically divided into private and institutional areas.

The first 20 years of operations in the Reception Centre indicate comparatively small numbers generally less than 20 patients at time. Frederick N Manning kept good records of numbers and operations. These records do not indicate that anything substantial would have happened to the footprint until towards the end of the nineteenth century when numbers became greater and service provision changed.



Figure 26:
Historical photograph (1880s) of the Darley Dale Police Station at the upper end of the property, as it appears from a vantage point height. The Reception House Front gardens are hidden. The Police staff would be situated towards the back of the photograph (opposite indicating the direction). The temple was placed behind the main entrance. There is a sign hanging outside the gates referring to the Police Station, an officer stands in duty at the front doorway, with passes in evidence behind. The police station survives in the first area of conservation zone, originally incorporating parts of what would later become the Castle Cottages site. The rest of the gate is seen on the opposite side of Forbes Street.
(Source: PCCMVA, Matlock Library, accessed July 2006)



Figure 27:
Watercolour map (probably representing the same area, 1830s). While it's not to scale, it does illustrate a number of Wirksworth buildings, including a large Police complex. The Reception House site shown, as buildings to the rear and the north end. It also shows the substantial housing at the Forbes Street site of the property and the main gates (garden) (as indicated by arrows). As may be the case with such drawings, they can be predicted by later building evidence by the older parts often original construction.
(Source: Derbyshire Archives, accessed July 2006)

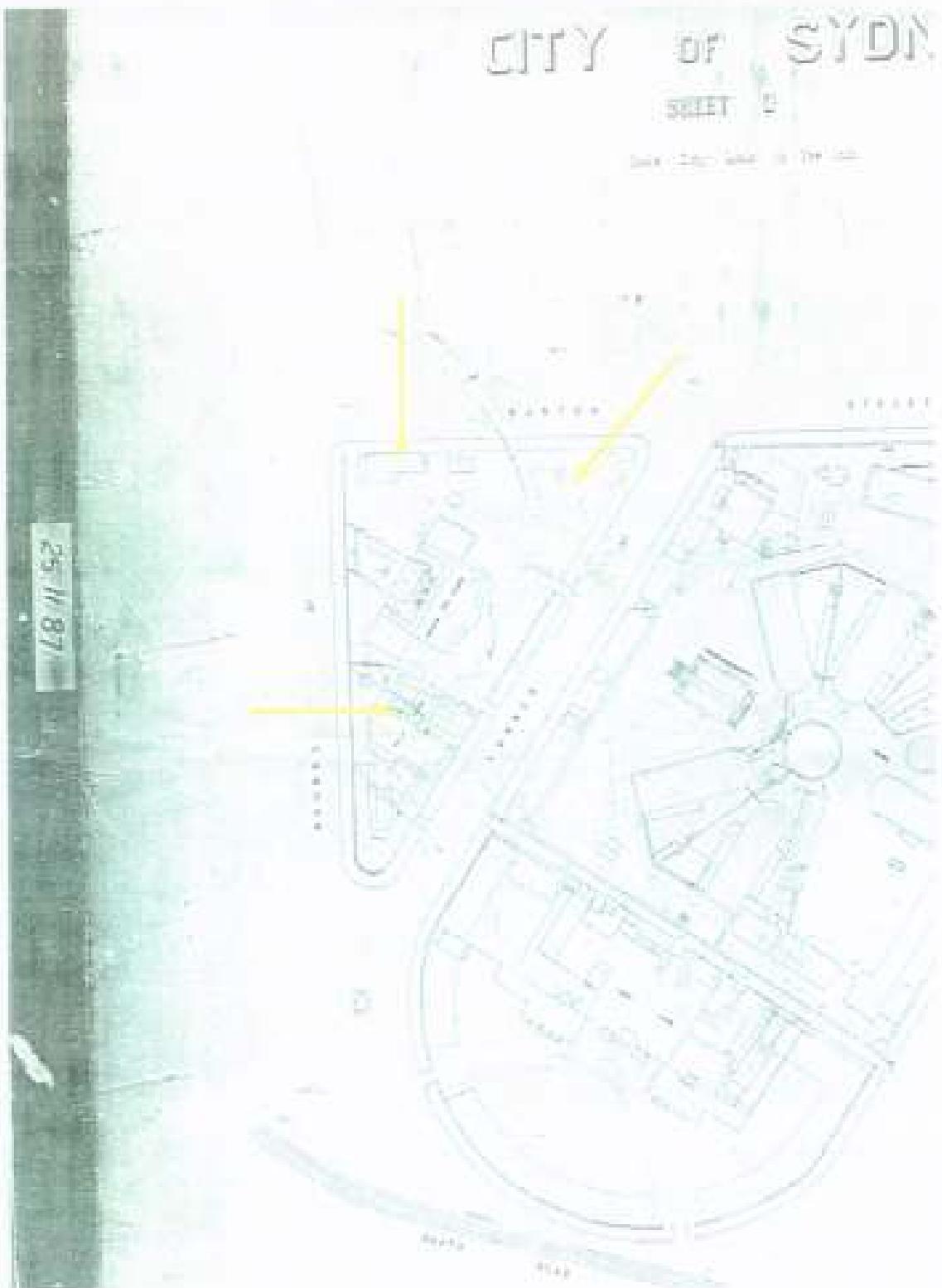


Figure 22.
This 1887 map from Sydney Water has been converted to digital format by additional buildings. This shows the current Police Station and the Queen's Head Cottage, which refers to a collection of buildings which still appear on the map as the 'Watch House' (armlet). Part of this area appears to have originally been a prison (Lunacy Court) which it would seem was never built as a separate building but incorporated into the Police Station. At the top right corner of the site previously a well house is marked (armlet). The Queen's Head is an addition later to this place - which was originally constructed in about 1802/03 when a separate facility was required for convicts released eventually. That facility was in operation from 1809 to 1822. This building was probably converted after that to a female ward. The kitchen block is also in evidence (armlet).
(Courtesy Sydney Water; scanned July 2009.)



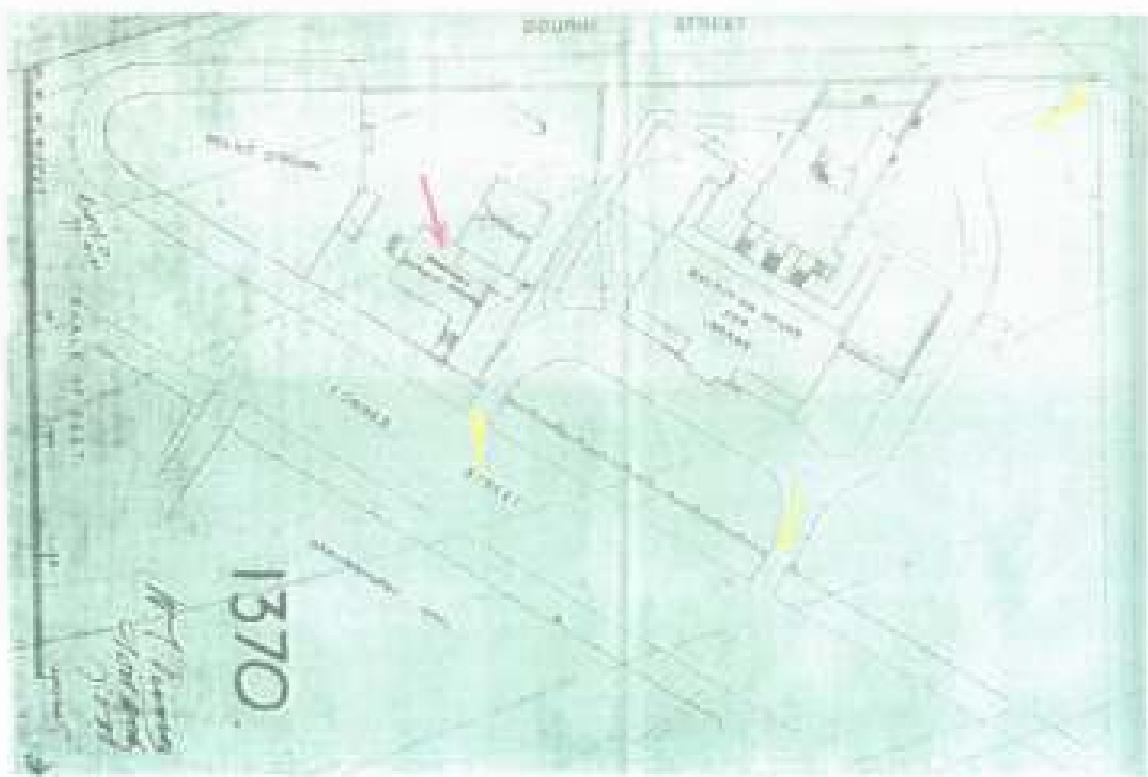


Figure 2a:

This 1881 site plan indirectly represents the site during the first five years or so of the twentieth century. It clearly shows the then-new Darlinghurst Police Station in its original configuration. It also indicates a proposed 'Linenry Court' on a site (marked with a yellow arrow) at the 'Ward House'. This area covers the land on which the Captain's Cottage is presently sited. It also shows existing buildings around the north front and south end of the road. It is noted that the whole site is otherwise quite clear and the houses were at the northern corner in 1901. This stage indicates how it has looked since. These areas probably constructed after 1907. The three pathways, with their suddenly substantive gate posts are also indicated (yellow arrows). (State: City of Sydney Archives, mounted 2006)



Figure 2b:

This site plan from Sydney, shows probably represents the site in the late 1920s (July 1923). Note that it still reflects the area between Darlinghurst Police Station and the Residential House as the 'Ward House', and the area formerly include part of what is now the Captain's Cottage site. At the bottom right and far right of the plan, the original streetside and the eastern back gate is evident, as is the later (post 1923) rear section (The Police principal gateway), with these gateways are also in residential (public) service. (State: City of Sydney Archives, mounted 1998)

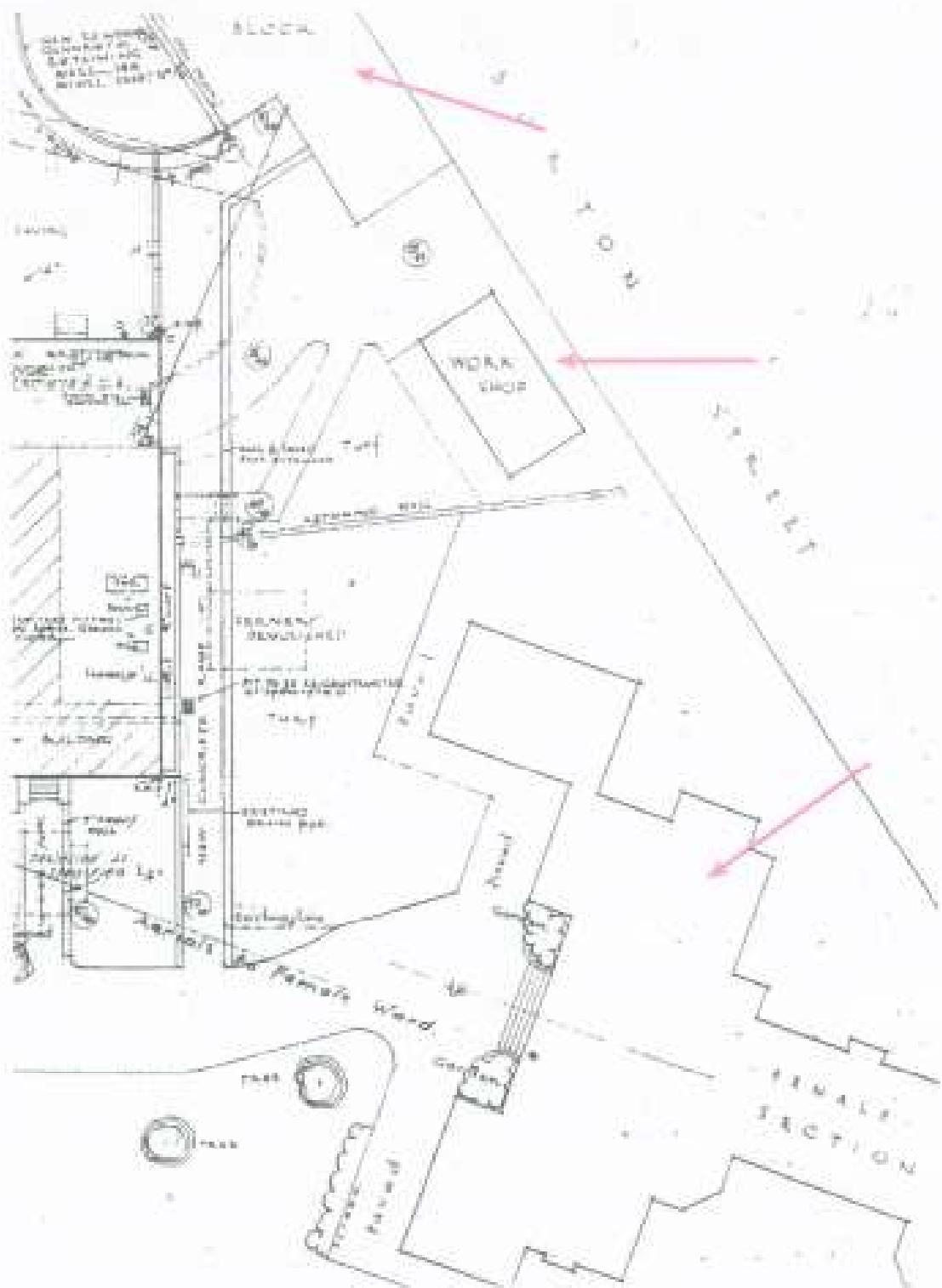


Figure 21. This 1908 map indicates in detail a number of properties that were available at the time. It clearly shows the presence what is referred to as the 'Burke section'. This was most probably the 1890 house (marked with a cross) which occupied houses in 1942, when that section was renamed 'Burke'. The map also shows the Burke section is surrounded by Sturt Street. It notes the ground with open land, including agricultural areas.

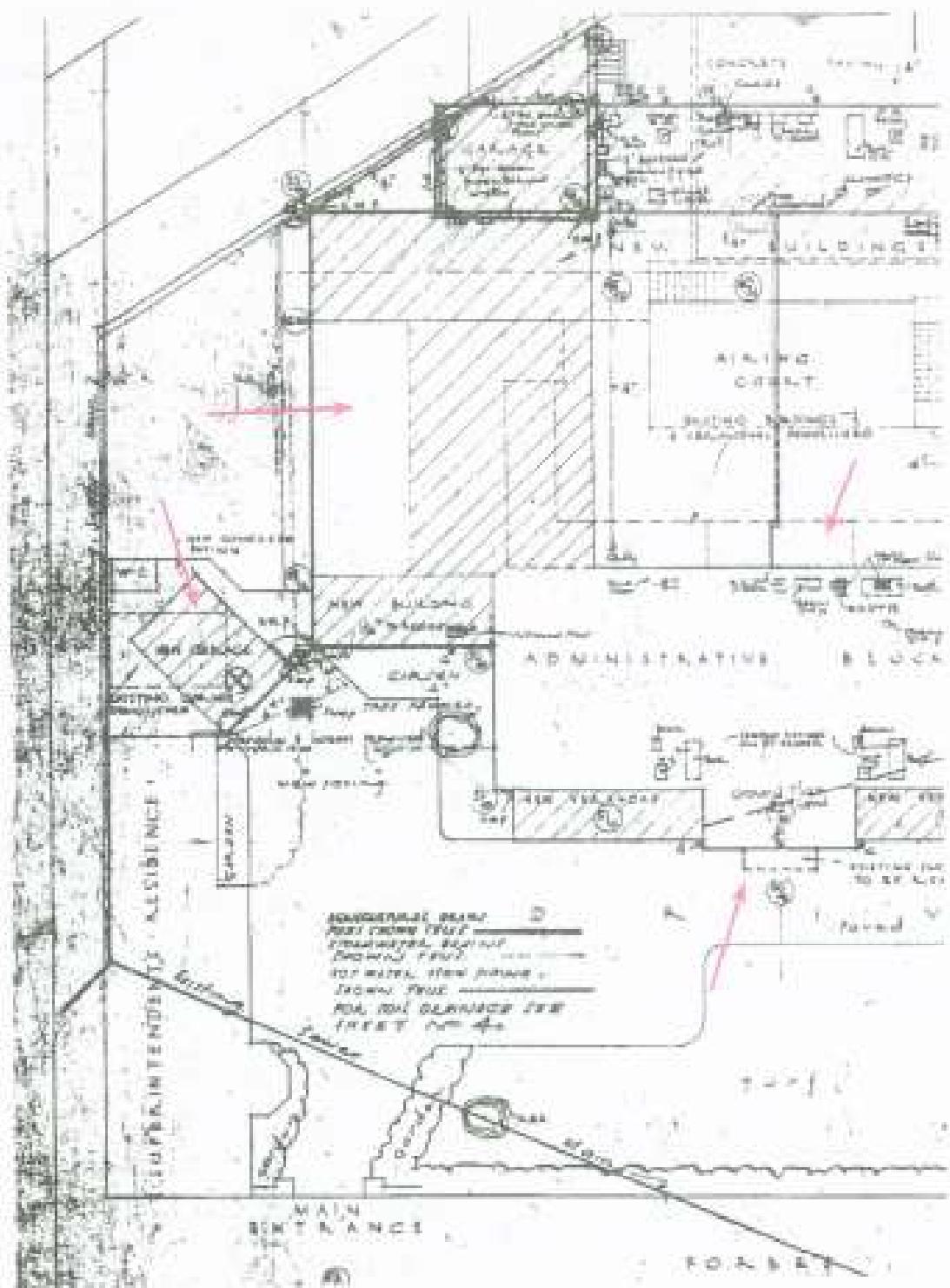


Figure 22
This 1956 site plan shows listed a number of alterations that were undertaken at that time. It clearly shows the proposed demolition of the central bay on the front facade, the replacement of the front verandah, the construction of new gates at the college entrances and pathways around the courtyard area of the main building. It is likely that the two floor additions were also undertaken at that time. The general wall front and the verandah side are similar to the west on the ground floor wings which are part of the plan. The plan also notes the growth with some below, including established trees.
(Source: City of Guelph Archives, Item# 2001)



Figure 11.
The contemporary aerial photograph shows the irregular shaped site, bounded by Boundary, Pittwater and Oxford Streets, with the former Darlinghurst Gaol (now East Sydney Technical College) and Darlinghurst Court House in the background. It clearly depicts the density of the surrounding residential area, the current boundaries of the site, and also the remains of construction remnants and rubble. As noted, the various component structures are tightly built within the well-defined footprint of the site. The irregularity of the irregular site design, a relative government presents Pittwater Street, which forms of well established historic Pittwater Street. It also serves to focus attention on the semi-public House Mart Building as being at the centre of the site, and the Central Cottage (as indicated by the police arrow). The building on each of the three sides are public areas, as well as providing great pedestrian circulation areas. The former Darlinghurst Police Station situated (now) the south corner in Oxford and Pittwater by the red arrow. The 1880 ward lines of the left side of the site is reflected by the green arrow!

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Physical Assessment

4.1 The Main Building (Caritas House)

Original plans seem to have been made from the Colonial Secretary's correspondence file and kept at the proceedings of the Legislative Assembly. At the NSW Gaol, architect George gives any indication of the building costs and contract details of the construction. It is presumed however that James Barnet, the NSW Colonial Architect of the day, was most likely responsible for the design of the building. This bearing the same correspondence between himself and Henry Fawcett about feasibility of extra rooms "for persons in better health than life", and other design considerations. James Kent in his work *Out of Sight, Out of Mind* accepts that at least the office of Barnet is most probable (1972).

The land had originally been set aside in 1841 for Police purposes by Governor Brisbane. When construction commenced that Harry Kent (the Surveyor of the Government) had begun to build there, the original Reception House does not seem to be an adaptation. The abundant correspondence and the design layout suggest that it was purpose-built. This is attested in the design of the house via two equal parts (male and female) with an obvious ward configuration and central reception/administration area.

The engraved date on the cast-iron cap-pediment of the original building noted completion of 1857. This engraved date does not appear in the early photographs of the building however. It is believed that it was placed in 1915 during significant alterations which in part involved the removal of the rear section of the building at the rear which Other state entrances which currently indicate St Vincent's Hospital and Carers Centre appear to be reversals of these earlier engraved slopes which in early photographs do not read *Darlinghurst Reception Centre*.

It seems that the substantial alterations and additions undertaken in the later 1880s probably involved the addition of the third floor. The consistency of windows and wall finishes would attest to this. A Voluntary Mental Hospital Facility, probably located at the north east corner of the property, had operated from 1865 to 1922 when its services were transferred elsewhere. It was subsequently given over to women's accommodation and it is noted in 1935 plans as such. The City of Sydney Street Card (Folder 299) records for September 1937 an application for alterations at the corner of Burton and Forbes streets for the Inspector of Mental Hospitals.



Figure 34
The Darlinghurst Reception House as it appears measured as a residence, prior to 1900, in present grounds.
Source: Ann J. Day Collection, July 2000.



Figure 35
A view of the property taken from a high vantage point, possibly on the other side of Oxford Street. Note that the view is over the rear of the House. Probably shows in the foreground the complex arrangement of police buildings referred to in the Reception House site.
(Source: reprints, various dates, Sourced July 2000)



Figure 36
Image of the Darlinghurst at the time of handover in 1982
Source: St Vincent's Archives, Sourced July 2000



Figure 37
Showing three-paned doors from base, undertaken in the mid 1890s. This is unlikely when the 1870s were well past.
Source: Graham Brown & Associates, July 2000.

4.2 The Main Building (Caritas House) as Found



Figure 38.
Image taken around 1960 of the front facade of the Caritas, showing intact or unaltered. These photographs have since been reproduced and facilitate visual site management and in other areas. Both the former and current representations are a compromise which is clearly out of character.

Source: St Vincent's Archives, inserted July 2009.



Figure 39.
Image taken in the 1990s, showing the renovated exterior with new windows.

Source: St. Vincent's Archives, inserted July 2009.

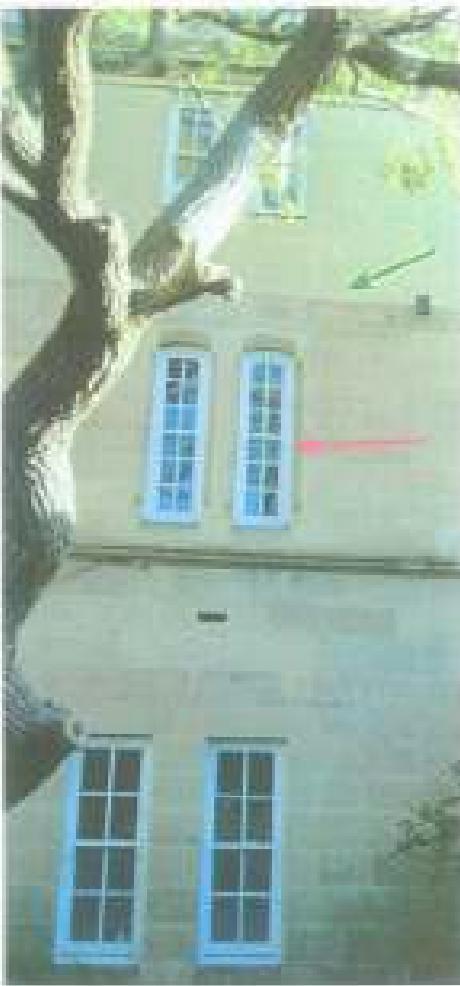


Figure 40.
Image of the lower part of the main building, showing (prior to the stated difference in the caption) indicates what is the 'old' look and showing (as far as it remains), the original Regency windows, which are a uniform four and three throughout the building.

Source: Graham Brooks & Associates, July 2009.

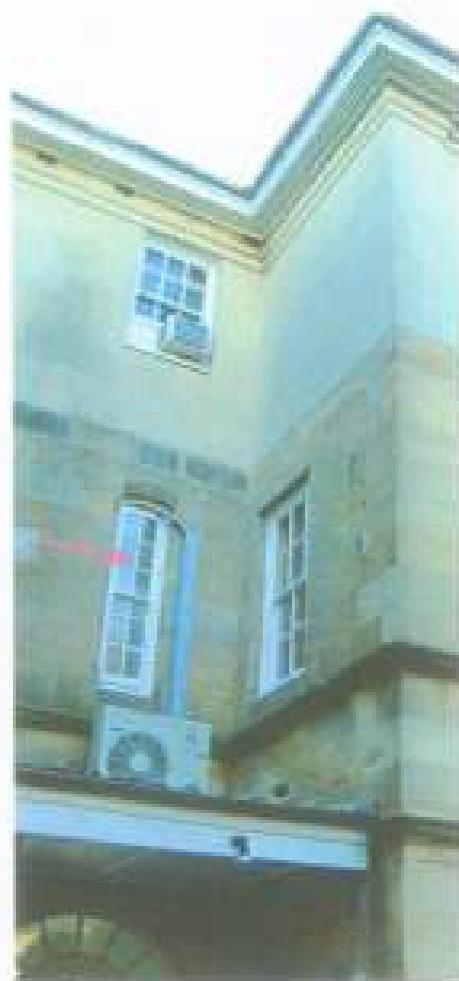


Figure 41.
Phot of the building taken at the essence, showing the top of original height, the m-concaves, poor quality restoration covering the line of the original gradients and one of the original Regency windows, being the a former washhouse and service.

Source: Graham Brooks & Associates, July 2009.



Figure 40:
Front entrance-area, showing original door and flanking elements, under a more recently constructed extension. The green door on the right is a more's addition, serving as a fire escape. The stone work on the two upper levels presents with a great degree of intricacy and detail. It is compromised in the long annuity of modern concrete fire escape floors. A number of individually elegant features have survived various stages of change.
(Source: Graham Brooks & Associates, July 2009)



Figure 41:
Passageways around the internal courtyard are a mixture of design and construction and. Original elements include the fireplace, the timber ceiling and the stone walls. Most of the courtyard perimeter was saved in during the restorations of the early 1980s. It is a mixture of aluminium framed windows and larger timber sash flanking. Many of the interior partitions have been reconfigured in an ad hoc fashion according to need during different areas. They must share a considerable measure of aesthetic presentation and sympathy with original components.
(Source: Graham Brooks & Associates, July 2009)



Figure 42:
Central rear wings were added in the later 1980s, being shown in the 1988 plan as proposed. The external walls are in large part an isolation. Basic requirements, being constructed in reinforced concrete, but with some stone elements incorporated, such as pilasters and pilasters. While the overall appearance of the buildings is highly uniform, they have been undertaken in a poor state of repair.
(Source: Graham Brooks & Associates, July 2009)



Figure 43:
Detail of front, exterior, showing various modifications, including door and window replacements, fire flying, paint and rendering.
(Source: Graham Brooks & Associates, July 2009)



Figure 44:
Central blocks are substantially modified in the mid 1980s, including removal of original bay and provision of various new openings, including the Gardevoir Room (early 1987).
(Source: Graham Brooks & Associates, July 2009)



Figure 45:
External wall of the wing addition are replaced in a lighter face brick finish. They were originally constructed in the 1980s and generally remain in good order.
(Source: Graham Brooks & Associates, July 2009)



Figure 48.
Showing office space on the current third floor. Throughout the entire building the interior spaces arrangements have been substantially reconfigured a number of times over the past decades to suit particular needs. This includes changes to walls and doorways, the walls, roofs, pipes and cables, many of the original windows were replaced, probably in the mid 1980s when substantial work was undertaken on the roofspace.
(Source: Graham Brooks & Associates, July 2000)



Figure 50.
Interior view of the south wing area, showing the general adaptations made over time for utility room operations, including modifications to doorways, installation of various fixtures, plumbing and so forth.
(Source: Graham Brooks & Associates, July 2000)



Figure 52.
The lecture theatre is a good example of the many interior re-configurations that have taken place. Note removal of wall, new ceilings, tiled flooring, installation of other services such as air-conditioning, fire safety equipment and so forth. The original windows were replaced in the 1980s.
(Source: Graham Brooks & Associates, July 2000)



Figure 54.
Central main central staircase, also known as the main staircase. This is another of the first of multi-storey sections that was built within the building. The one it replaced was an exceptionally narrow single storey staircase.
(Source: Graham Brooks & Associates, July 2000)



Figure 55.
Typical example of service facilities. Note kitchen, laundry and storage areas and services.
(Source: Graham Brooks & Associates, July 2000)



Figure 57.
Basement which has a mixture of functional and storage areas and contains some remnants of earlier journaling services.
(Source: Graham Brooks & Associates, July 2000)



Figure 54
Interior courtyard housing elements meet matching. The view shows the reuse of quoins, brickwork and reductioins of this complex. This third floor addition is seen, meeting contemporaneity, modern masonry work, aluminum window components and paving installations.
(Source: Graham Brooks & Associates, July 2009)

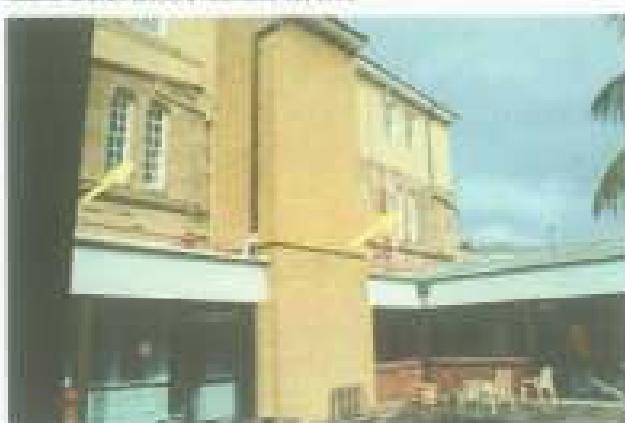


Figure 55
Interior courtyard housing elements meet matching. The original 1880s, whitewash Park Green replaced at the rear and the sides of the building. The sandstone was probably added in the 1900s reconstruction. The top floor windows appear to be of that era. The lower-in courtyard walkways in of wood, tileplank, corrugated, aluminium, glass and floor deck. Plumbing and other services are highly visible.
(Source: Graham Brooks & Associates, July 2009)



Figure 56
Interior courtyard view. Again showing the mix of building components and mixing an original and modern paving.
(Source: Graham Brooks & Associates, July 2009)



Figure 57
Reinforced brightly coloured within the main building, an arched doorway to the courtyard; now whitewashed light and interventions such as the jalousie.
(Source: Graham Brooks & Associates, July 2009)



Figure 58
Interior courtyard. The single story component at terrace level early addition. It is now a bathroom facility.
(Source: Graham Brooks & Associates, July 2009)



Figure 59
Modern veranda and doorway entered the central court yard, previously during from the building works of the early 1900s. Some evidence of the original verandah remains in the center ceiling, columns, wall and doorway.
(Source: Graham Brooks & Associates, July 2009)



Figure 8A
Front entrance-area, with old main building to the right; paved areas are extensive; however the track and pathed area from the former garage has been reduced, leaving substantial security berths.
(Source: Graham Brooks & Associates, July 2009)



Figure 8B
View from the third floor over the garden area and towards Potts Street. A number of well established trees are obvious along the sections of the site.
(Source: Graham Brooks & Associates, July 2009)



Figure 8C
Left wing of the main house with the Garage Cottage and garage. Note further extension to the wing area, Garage in case of mobile storage.
(Source: Graham Brooks & Associates, July 2009)

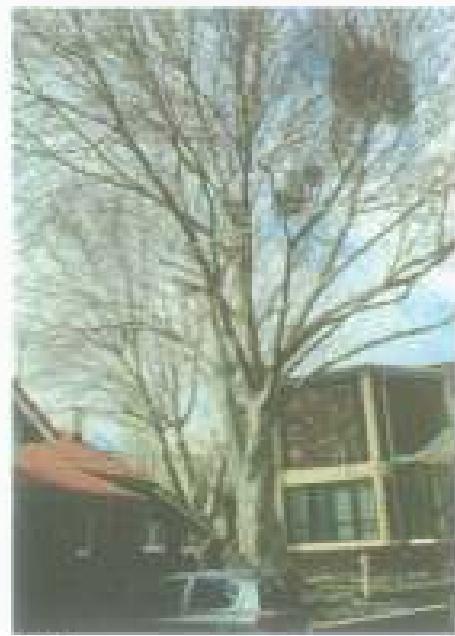


Figure 9A
Example of large and unassimilated tree in the compound. Tree will have to be the major issue at the old service building site.
(Source: Graham Brooks & Associates, July 2009)



Figure 9B
Two-storey building at the rear of the main building (extending to the rear 1100x11m surrounded by extensive concrete paving.
(Source: Graham Brooks & Associates, July 2009)



Figure 9C
View from the rear of the compound with kitchen block to the left, the 1100x11m extends the centre and the rear part of other complex to the right, apart from the garden area inside the front entrance-way and some smaller garden buildings, the whole compound presents with substantial concrete paving.
(Source: Graham Brooks & Associates, July 2009)

4.3 The Gate-house (Caritas Cottage)

The Caritas Gate-house (the cottage) presents a style and air a number of features that were typical of the work of architect Arthur J. Evans. This is evident in particular the stables, design the stable-trough and the roofing arrangement, including the central chimney, clearly indicating the English work of Edward Lutyens in the late 19th century. This expressed a reaction in the Arts and Crafts style which is characterised by a particular look, achieved through such features as landscape and built environment, the influence of the English Arts and Crafts movement, within a local context both in terms of materials and building traditions; some neo-gothic influences, rustic and cottage surfaces, repeating designs, vertical and elongated forms. In order to express the beauty inherent in oak, some products were deliberately left slightly unfinished resulting in a certain rustic and robust effect. The style had strong promotion through the lifestyle magazine Country Life the creator and owner of which Edward Hudson was a huge fan of the Arts and Crafts style.

What is distinctive about this particular cottage is that the currently presenting building seems to have been designed and constructed around a previously existing wall plan and roofings. It is quite likely that these remnants were part of an earlier Georgian style building which in turn was part of the old Police Watch-house. That part of the current building, which currently presents as storage, has obviously been deployed for various uses over time, perhaps as stables or even as a workshop. A plan dated 2 January 1910 (State Archives Plan No. 654501) proposed alterations and addition work on what was termed the Dromaghur Police Station Stables. It is likely that parts of this building at one time formed part of a Police residence. It is particularly noted that even in the 1900 design for the new Police Station there is no an appropriate domestic component for the Sergeant in charge. Moreover, there is clearly a walk-through area from the Police station to the cottage indicated in the 1910 plan.

It seems that part of this space was later incorporated into a double fireplace arrangement when the new building was constructed. Professor Andrews indicated that during the modifications and additions' earlier footings and materials were found under the cottage, including an exceptionally large cedar beam (approximately 5.5 m in length and 350mm sq).

It seems that since the early 20th century the dwelling served as the residence for the Superintendent of the Reception Centre.

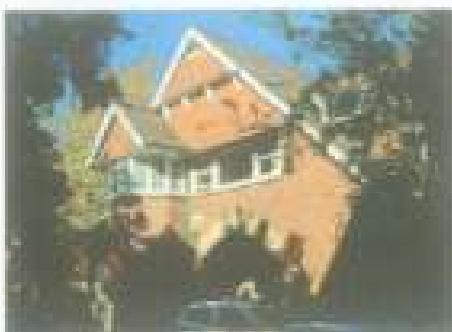


Figure 80
Front facade of the Caritas Cottage, which was the former Superintendent's residence.
Source: Odhran Ó Siadhail, July 2009



Figure 81
The cottage comprises a mixture of building materials including sandstone, brick, tiles, glass and timber.
Source: Odhran Ó Siadhail, July 2009



Figure 82
Carriage doorway shown here, featuring Japanese lacquer moulding panels components in track sections.
Source: Odhran Ó Siadhail, July 2009



Figure 83
Showcase room after restoration.
Source: Odhran Ó Siadhail, July 2009



Figures 10 and 11. The house just above is dated 2 January, 1910 and illustrates alterations to what I term House Shakes, now to proposed reversion, Ransome Hoys, Sibley for middle and upper floors through the centre of the building and the extension west through eight feet ground. This floor plan relates to the plan where houses has moved to the extension in 1910 and shows the residence will was at that time, and as it probably had been prior to reconstruction in current external form in the early 20th century. What is particularly interesting is that the result, leaving none's doubt exactly the configuration of the old stairs, which it seems was partly retained under the new one. It is an unusual arrangement for a plan where a staircase under the old one as a self contained dwelling. The garage at the far right corner has since been demolished. The house Ransome's arrangement largely part of the extension may well, the staircase is in a reversed position with a six steps in the front. The current staircase has steps in an approximately six same locations, it would seem that across the original footings, and perhaps other parts of the original building were re-deployed in the construction of the current dwelling. Again the ornate door or the entrance porch is another puzzle. It would not have been likely that such work could have been undertaken before the First World War and more likely than it belongs to the mid 1920s. It could well be a replacement for an earlier surface.

(Source: State Records archive, B. Shakes's original archive, accessed July 2009)



Figure 13.
South side (west) of the Carlton Cottage terraces, with a 'blown-off' gable end which corresponds with the end boundary. Additional garage areas were at one time situated along the building, at the red painted area where the bars are placed.
(Source: Graham Brooks & Associates, July 2000)



Figure 14.
Terraced units on brick piers is a typical Art Deco style. It suggests that further units may have been incorporated in this building during the 1930s. This may account for the relatively more modern windows on the first floor terraces, where the piers are.



Figure 15.
Ornate treatments such as timber-framed, branching form panels, bay windows, and other reveals components are typical of early twentieth century Arts and Crafts style.
(Source: Graham Brooks & Associates, July 2000)

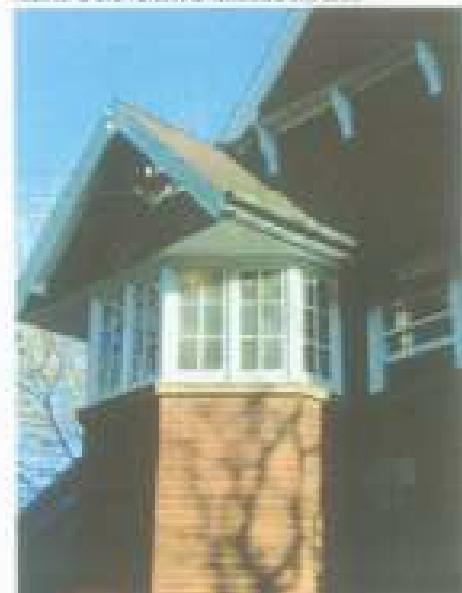


Figure 16.
Bay construction around a stone block, attractive detail in terracotta coping stone resting over smaller piers, reveals copper-patting and decorative stones.
(Source: Graham Brooks & Associates, July 2000)



Figure 17.
The interior of the Carlton Cottage has undergone substantial modification and re-decoration and incorporation of various services. This supports later dates and refurbishment.
(Source: Graham Brooks & Associates, July 2000)



Figure 18.
Rear garden area incorporated extensive reconfiguration of stone walls for additional surfaces.
(Source: Graham Brooks & Associates, July 2000)

4.4 The Perimeter Fencing



Figure 78:
Garden wall top, rear of West House (Grenville Parked Street), showing garden perimeter fence, accompanied by the original security arrangement, and hideously topical stone return.
(Source: Graham Brooks & Associates, July 2006)



Figure 79:
The state of repair of this perimeter wall is at present poor to the point
(Source: Graham Brooks & Associates, July 2006)



Figure 81:
Typical stone corner column at junction of Bourne and Sturton
Boulevards, constructed by owners.
(Source: Graham Brooks & Associates, July 2006)



Figure 82:
Front brick and stone and stone and stone block with matching coping top
(Source: Graham Brooks & Associates, July 2006)

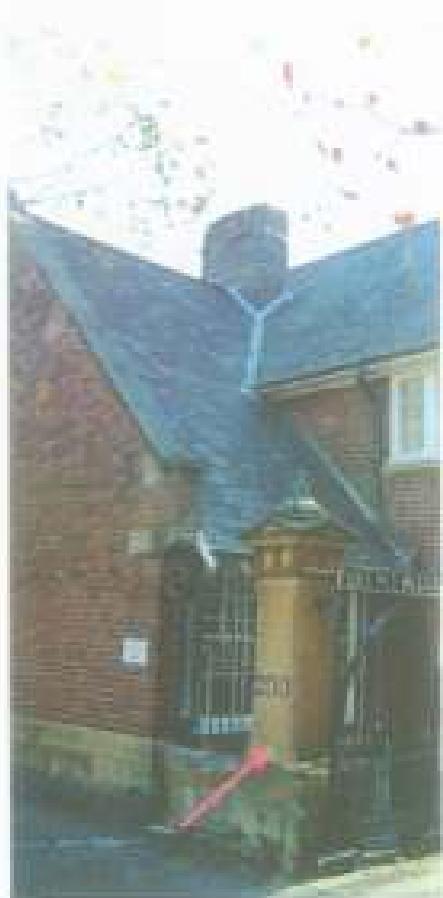


Figure 83:
Example of prominent stone column with which respects the
stone, face brick and iron fencing around the perimeter of the
compound. The fencegate has been living as a heritage item
listed City of Sydney Council
(Source: Graham Brooks & Associates, July 2006)

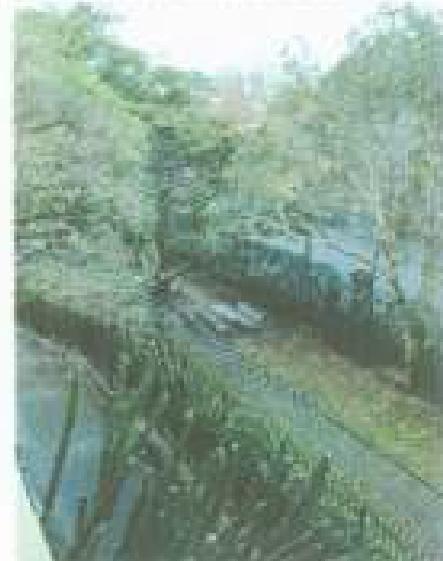


Figure 84:
Along the rear fence of the compound (Porter Street);
undulated stones are a protected feature, providing important
environmental, aesthetic and cultural elements.
(Source: Graham Brooks & Associates, July 2006)

4.5 Grounds and Other Archeological Considerations

The triangular shaped site, bounded by Bourke, Burton and Forbes Streets provides a self-contained footprint which presents with a tightly fitted composition of built elements from various eras, and constructed for various purposes. The hypotenuse of this triangle displays a potential openness towards Forbes Street, which boasts of a well established mixture of mature trees. It also serves to focus attention on the sandstone Caritas House Main Building as being at the centre of the site. Likewise the Caritas Cottage adds a positive aesthetic element to the tableau.

Much of the compound is now concrete paved, however there are some remaining areas of lawn and garden. Established trees are marked on the 1935 plans and it is noted that while they are not listed as a specific item their contribution to amenity of precinct is currently a consideration of Council as a contributive factor to the specific heritage character of the compound, as well to general precinct amenity.



Figure 14.
Petrography: thinning from December 1991; measurements are being taken and made under the microscope area.
(Marshall et al. submitted a modified diagram, published Jan. 2009)



Figure 6B.
Arrow indicates the northeast corner of the site, where the earliest (1607) wall once stood.
(Source: Graham Clarke & Associates, July 2009)



Figure 8B.
Old employee losses, which were more prevalent for professionals
and technicians and office workers.
SOURCE: German Institute of Economic Research, July 2009.



Figure 87
This section of the Carter Cottage area formed part of the former Station Master's Compound by storage and stable buildings. The visible section immediately to the left is situated on Crown land, but under the same roof that as the northern part of the Cottage.
(Source: Graham Brooks & Associates, July 2009)



Figure 88
View along the front (east side) of the Men Building, looking north towards the rear (1980) steps, now situated on an area that once contained the 1857 porch. The ground space is currently complicated by diverse mature hawthorn undergrowth, but previously was a formal terrace towards Pulteney Street. It is characterized by a band of well-maintained trees and shrubs.
(Source: Graham Brooks & Associates, July 2009)



Figure 89
New domestic parking bays in the survey area of the site, showing current extensive concrete paving and tertiary lighting, but forewarning the possibility of a pressure-poor atmosphere.
(Source: Graham Brooks & Associates, July 2009)



Figure 90
The original Canadian survey plaque from 1857 on the cresting stone over the Carter River House. This stone however, seems to have been used during the extensive building work when the plaque was set after 1929.
(Source: Graham Brooks & Associates, July 2009)



Figure 91
The hand-carved plaque from the NCC Department of Health in St. Vincent's Hospital is placed on the Main House and dates October 1982.
(Source: Graham Brooks & Associates, July 2009)



Figure 92
Assessed areas under the Main House have undergone substantial changes over time with evidence of both addition and removal as well as more planning reconfiguration.
(Source: Graham Brooks & Associates, July 2009)

5.0

Assessment of Cultural Significance

5.1 Heritage Listing

The following authorities were consulted in order to determine whether the subject site is heritage listed:

- Australian Heritage Council - Commonwealth listing
- NSW Heritage Office - State listing
- National Trust of Australia (NSW Chapter) and
- Sydney City Council and South Sydney LEP
- Local listing

The Australian Heritage Council

The the subject site, known as Carter is not listed on the Register of the National Estate (RNE) as an item of national significance.

The NSW Heritage Office

The the subject property, known as Carter is not listed on the State Heritage Register (SHR) as an item of state heritage significance.

National Trust of Australia (NSW)

The the subject property, known as Carter is not listed on the Heritage Register of the National Trust of Australia.

Sydney City Council

The subject property (DP 762011), known as Carter, is listed by the City of Sydney, as a locally significant heritage item in the South Sydney Council LEP Heritage Schedule 2000 (amending). The item has item number 451, gazetted on 28 July 2000 (Gazette No. 97 p. 7003). This site is situated adjacent to the former Darlinghurst Police Station (designed by W.L. Vernon), which is also listed under the South Sydney Council LEP Heritage Schedule 2000 (amending), as item number 80, (gazetted 21 July 2000 no. No. 97 P. 7003). It is proximate to a number of other specifically listed heritage items in what is deemed as a heritage sensitive precinct. Council lists the entire area as being within its conservation area, while it specifically lists three items (Carter Main House, Carter Cottage and the Fenceline Fencing) it regards the site de facto as a group item which warrants attention in some detail to its various constituent elements.



5.2 Assessment of Significance

In order to ascertain whether or not the subject site at 229 Forbes Street, Darlinghurst constitutes high degrees of heritage significance which has implications for the proposed re-development, the following assessment has been carried out. The assessment is based upon the criteria set by the NSW Heritage Office for ascertaining whether or not an item possesses heritage significance and also what the nature of the significance is.

Criterion A - Historical Significance:

An item is important in the course or pattern of NSW's cultural history (state significance). OR it is important in the course or pattern of the local area's cultural or natural history (local significance).

Guidelines for Inclusion: When the item shows evidence of a significant human activity or is associated with a significant activity of historical value. When it contains evidence the continuity of a historic process or activity.

Guidelines for Exclusion: When the item has no evident or unsubstantiated connection with historically important activities or processes. When it provides evidence of activities or processes that are of dubious historical importance or has been so altered that it can no longer provide evidence of a particular association.

The subject property, known for the past 44 years (since 1962) as Caritas, was known for the previous 95 years (since 1868) as the Darlinghurst Reception Centre. It has therefore played a long and virtually uninterrupted role in services to the mentally ill for the whole State of NSW. The establishment of such a facility marked a turning point in moving mental illness away from the criminal justice system and towards the health-care system. It has had a symbolic and practical role in the fostering of new modes of mental health care operation, particularly by way of assessment procedures; voluntary presentation, and in the treatment of alcoholism. For many years it was the sole portal of entry into the mental health care system in the State and therefore had practical association with the lives of thousands of Australians. The subject site therefore, particularly in its conceptual expression would therefore have a high significance under this category.



Criterion (B) – Associational Significance

An object may have a strong association with the life or work of a person or group of persons of importance in NSW's cultural history. This significance, OR, is the strength of such association with the life or work of either a single person, or importance in the cultural history of the local area (local significance).

Guidelines for inclusion: Whether item shows evidence of significant historical association (moderate to high level of significance) of group of persons.

Guidelines for Exclusion: When an item has no evident or substantiated connection with historically important people or events. There is evidence of people or events that are of obvious historical importance or has been assessed that it can no longer provide evidence of a particular association.

The subject has been directly and indirectly associated with the vision and works of a number of people. The early proponents of such a facility included Henry Parkes, and the first Director of mental health care, Frederic N. Manning. During the 1940s, it was associated with those who set up Alcoholics Anonymous in Australia. Since 1962 it has been associated with various innovative persons in mental health care within the St. Vincent's Hospital system, including the Directors, Professors John Woodford and Gavin Andrews. It also has a measure of association with a number of prominent individuals who spent some time there as patients, including Henry Lawson, Bea Miles and Captain de Groot. At the same time, the actual buildings themselves are not the principal focus of work or association with any of these people. It is deemed therefore to have an incidental and moderate level of significance under this category.

Criterion (C) – Aesthetic Significance

An item (or object) demonstrating aesthetic characteristics and/or high degree of creative or technical achievement in NSW state significance. OR, is important in demonstrating aesthetic characteristics and/or high degree of creative or technical achievement in the local area (local significance).

Guidelines for inclusion: Whether item shows evidence of association with creative or technical innovation or achievement. When it is the trademark for a creative or technical innovation or achievement (aesthetic), innovative has demonstrated visual clarity, distinctive, unique, style or technology.



Guidelines for Exclusion: When the site is considered to have no historical, scientific, aesthetic or social significance, it may be assigned to one of the following categories. When assessing a particular site, it is important to consider which of these categories have been most applicable. It depends on the site's connection with one or more of these categories.

The subject site contains some building fabric which commands a strong aesthetic presence, particularly in its masonry components. Yet over the decades of its operations, it has undergone substantial changes to the interior and the exterior of extant buildings, as well as to the footprint of the overall site. There have been substantial accretions, new buildings and demolitions. These changes have been in response to changing legislation, social need and utility. Very little is identifiable in a form which would have presented before the mid 1930s. Some elements have added positively to presentation, such as the established trees, while others, such as the extensive concrete paving and the security fencing are intrusive. The site therefore shows a moderate degree of significance under this category.

Category C - Social Significance

An item has a strong or special association with a particular community or cultural group in NSW for social, cultural or spiritual reasons (state significance). OR has strong or special association with a particular community or cultural group in NSW for social, cultural or spiritual reasons (local significance).

Guidelines for inclusion: When an item is important for its association with an identified group or is important to a community's sense of place.

Guidelines for Exclusion: When an item is only important to the community for ähnlich reasons or is relevant only to the individual or a limited alternative.

The subject site has contained a facility which has provided a continuity of important service to the community for many decades. Those who have been directly associated with its operations as professionals or patients would no doubt have strong emotional resonance with the facility. While the buildings and precinct have constantly changed in response to community needs and legislative policies, the site in its overall presentation has been an important part of precinct legibility for the local community. It has moderate significance under this category.



Criterion (E) – Technical Research Significance:

An item has technical research significance if it provides an understanding of NZH's cultural or historical history, since significant OR has evidence of past or present use that can contribute to the strategy of the NZH's future cultural history (local significance).

Guidelines for Inclusion: When an item has the potential to yield new or unique data that the scientific and archaeological community has not yet obtained through other research or analysis of previous evidence of past or present use that can contribute to the strategy.

Guidelines for Exclusion: When the knowledge gained would be irrelevant or specific, local history or culture. When the item has no archaeological or research potential or only contains information that is readily available from other resources or archaeological sites. Where the knowledge gained would be irrelevant to research on science, cultural history or culture.

The subject site has had such substantial changes both externally and internally over time that there are few conceivable areas within the compound that would yield valuable technical and research information. This kind of information is more likely to be found in the records of operation rather than in any conceptual reconstructions of the building fabric. The site has little significance under this category.

Criterion (F) – Rarity:

An item possesses uncommon, rare or endangered aspects of NZH's cultural or natural history (local significance). Or possesses uncommon, rare or endangered aspects of the environment or natural history (local significance).

Guidelines for Inclusion: Where an item provides evidence of a distinct culture, way of life or process or demonstrates a process, custom or other human activity that is "in danger" of being lost. Where it shows uniquely historic evidence of a significant human activity or is the only example of its type. When an item demonstrates designs or techniques of exceptional interest or shows rare evidence of a significant human activity important to a community.

Guidelines for Exclusion: When an item is not rare or is numerous and not under threat.



Almost all of the spatial arrangements of the older components of the site are now given over to contemporary services and administration. Since the building fabric itself does not present with the kind of integrity which would portray the range of its services over time and the depth of its history, it has little or no significance under this category.

Criterion Q – Representativeness

An item is assessed as demonstrating the cultural characteristics of a class of NSW's cultural or natural places or culture or nature environments (place significance). Q is important in determining the cultural characteristics of a class of the area's cultural or natural places (cultural and natural place significance).

Guidelines for inclusion: When an item is a poor example of its type or has the positive characteristics of an important class or group of items. When an item has attributes typical of a particular way of life, philosophy, custom, significant process, design, technique or activity, or is a significant variation to a class of items. Where it is outstanding because of its unique condition or style or may be part of a group which collectively illustrates a characteristic type. When an item is outstanding because of its beauty or the extent in which it is used.

Guidelines for Exclusion: When an item is a poor example of its type or does not include or has lost the range of characteristics of a type. An item that does not accord well with the characteristics that constitutes a type or variation from it.

The subject is representative of the changing philosophies, modes of care and processes of administration that relate to mental health care in the state of NSW. It is also representative, as the current name suggests, of the outreach and style of care of the St. Vincent's health facilities, which have extended by volume and style into a range of services for the wider community catchment. Therefore site may be deemed to have a moderate to high significance under this category.



E3 Statement of Significance

The subject site, known for over nine decades as the Darlinghurst Reception Centre, and for the past four decades as Caritas has served as a 'gateway' and an 'outreach' for the disadvantaged. Many thousands of Australian lives have had some contact with the facility.

Nevertheless, because of constant change, the physical site of this facility is more properly seen as representing an evolving social response to mental health care over many decades. For some decades the principal older buildings have largely been given over to administrative and education services, and they have been substantially re-configured for that purpose. This included such total remodelling and extension of the original Main House in the later 1930s that, apart from some particular features as noted, its integrity is almost entirely lost. To a lesser extent, similar observations apply to the Caritas Cottage and the old Kitchen Block. The 1907 ward facility at the northeast corner of the site was demolished in 1961. Apart from the modern 1965 ward therefore, little is left on the site which constitutes a contained physical expression of mental health care at any particular point in time. These observations however, should be read in context with the proposed archaeological report.

The site does have a strong presence for legibility in the local precinct, some strong aesthetic potential and has some connection with the two adjacent facilities of the former Gaol and former Police Station. The latter at one stage contained a Lunacy Court, and seemed to share some facilities with the Reception House. The site could well benefit therefore from strategies which enhanced its aesthetic potential (including aspects of the perimeter walls and fencing) as well as highlighted its 140 year history in terms of 'gateway' and 'outreach' for many disadvantaged lives.

The continued evolving process of mental health care urges a further integration of the Caritas facility into the main stream facilities on the principal St Vincent's hospital site. The sale and re-development of the Caritas site will progress such a move in a manner which represents for contemporary and future circumstances, a continuation of a wholistic approach to the disadvantaged.



5.4 Grading of Significance

Grading of different elements of the built elements within the site is a suggested tool for establishing a management hierarchy for the buildings within the site. It is highly recommended, probably to concentrate on the areas or features of least significance while protecting the features of highest significance. Aspects of High significance need to be treated with great care. Those of Medium significance can be altered, removed or replaced if necessary, while aspects of little significance can be changed as required.

Items of High Significance

Local listing for the City of Sydney Council (South Sydney LEP 2000 standing) includes for the site three specifically listed components: the Carter Main House, the Carter Garage (Gatehouse) and the perimeter fencing. The distinctive architectural presence of the three buildings is to be retained and enhanced. This consideration should also extend to the associated but significant old kitchen block building at the southwest corner of the site. A number of particular features are an integral part of these buildings, including the windows (with particular respect to the adjacent Regency windows), the doors (with particular respect to the Georgian front door arrangements at the front and rear of the building). The symmetrical division of the Main Building into two halves should be exposed and this symmetry should be enhanced if possible in the overall scheme with respect to both removal of accretions and any proposed modifications. Likewise, the courtyard orientation is important. Engraved stone-work signage and other plaques should be retained for interpretation of use and further possible opportunities for its interpretation be enhanced with a particular view to telling the unique and diverse stories that have been associated with the site (e.g. earliest images, years of occupation, names from records and number of people).

The perimeter fencing which comprises stone and timber and brick elements (and exhibits a number of fine stone columns) should be carefully repaired and enhanced. There is also a particular foreground presence of the site in its Foster Street aspect which contains a range of quality built elements, trees and gardens in a manner which has a potential public and welcoming aspect. This setting serves as substantial base for enhancement. Similarly, the established trees form an integral feature of the street and are considered to have high significance.

Some items of archaeological importance have also been identified, including the old well in the courtyard.



Figure 59
Regency-style arched window, main building.
Source: Green Group & Associates, July 2000.



Figure 60
Regency-style triple window openings and whitewashed mullions.
Source: Green Group & Associates, July 2000.



Figure 61
Tall, weathered timber post which represents the original fence arrangement around the perimeter of the site.
Source: Green Group & Associates, July 2000.

Items of Medium Significance

The items of lesser significance include:

The various buildings and accretions of the late 1960s including the two-level service and welfare buildings at the rear of the site, and various sheds around the Main House which are finished in a limestone concrete render.

The various buildings and accretions of the mid 1950s including in particular the 1953 west block.

The number of gates, including that associated with the Currie Cottage.

Some random trees and disconnected patches of lower edge and visual fragmentation are also scattered throughout the site.

Items that are of Low Significance, or Intrusive

These would include:

The courtyard accretions of the 1960s.

The various security fencing arrangements throughout the site,

The extensive concrete paving.

Added and temporary walls and divisions within the reflected buildings;

Artificially levelling areas and retaining walls;



Figure 99
Example of levelling areas in the rear (west) of the site, with missing rail. As indicated by the arrows, these raised areas from various patches disrupted the original integrity of the reflected buildings.
(Source: Graham Brooks & Associates, July 2008)



Figure 100
1960s extension and perviousness of rear of the west block. (Source: Graham Brooks & Associates, July 2008)



Figure 101
1960s extension/pervious rendering block. (Source: Graham Brooks & Associates, July 2008)



Figure 102
Example of current security fencing arrangement. (Source: Graham Brooks & Associates, July 2008)



Figure 103
Interior of housing extension around the interior courtyard. (Source: Graham Brooks & Associates, July 2008)

6.0

Current Concept Proposal

The Indicative Development Plan is proposed here to bind the key attributes of the Castle Site with the present:

Compatibility with surrounding residential area.

Delivery of increased grants to local residents.

Enhanced presentation of site for visibility and continued legacy.

Enhanced presentation of key heritage items within the heritage conservation area, including those that are listed, as well as other contributive items of significance; and increased visibility through public engagement.



Figure 6.0: Current Concept Proposal
The Indicative Development Plan proposes a mix of Residential, Commercial and Professional environments. The proposed heritage buildings and elements are retained under the proposal including the Castle Main House, the Castle Office, the perimeter walls and towers and the Old Kitchen (local contributive building). The proposal maintains the character of a former courtyard area. It has a prominent orientation towards Purfleet Street, with an open, landscaped and mixed heritage area to assist for public engagement and increased visibility of the site. The proposed development clearly will fit with the surrounding residential area and the former Chippingham Police Station, by presenting a series of vertical slimmers in sympathy with the alignment of the surrounding houses. It consists of a mix of brickwork and contemporary fabric and finishes which are harmonious.

(Source: Garside Architects, July 2008)



Figure 102
Aerial view of site, showing the proposed demolition and reworking. The Innovative Development Plan provides a mixture of Residential, Commercial and Professional opportunities. The principal heritage buildings and elements will be retained within the proposal including the Castle Main House; the Castle Cottage, the perimeter walls and tiling and the Coachhouse/Breakfast Room building. The proposed replaces the absence of a central courtyard area. It will have a principal entrance towards Fifehill Drive, with an open carriageway and road frontage which is well suited for public engagement and enhanced visibility of the site. The proposed reworking, blends well with the surrounding residential areas and the former Darlingside Police Station, by presenting a series of vertical alignments in sympathy with the alignment of the surrounding surfaces. It constitutes a blend of historic and contemporary forms and materials which are then compatible.



Figure 103
Architectural impression - corner tower and Beach Street facing east
(Source: Architectural August 2008)

Figure 104
Architectural impression - Beach Street facing south
(Source: Architectural August 2008)

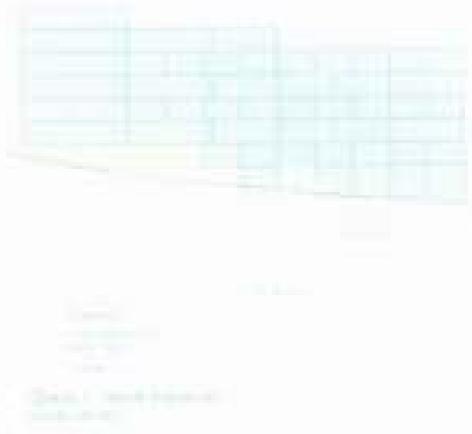


Figure 10A

(Source: Arup, April 2009)



Figure 10B

(Source: Arup, April 2009)



Figure 10C

(Source: Arup, April 2009)

Each of the three concepts has presented different advantages in height, number of units, floor space ratios and car park accommodation. The display does not, however, highlight the heritage value of the site and fails to incorporate this in the overall context. Such incorporation could only potentially be achieved by the particularly detailed interpretation of street separations and the general articulation of the diverse contribution of buildings such that each sits and fits into the other, complementing the others.

Each of the three concepts has a principal orientation towards Forbes Street, and each one contains with a sufficient degree of public space and garden area to create an atmosphere of appreciation for the historic merits.

Most of the development which is of higher scale is moved away from substantial heritage items such as the former Dargaville Police Station, the Cottars Cottage and the Main House, and towards the acute corner of Forbes and Sutton Streets. This corner represents the appropriate area for such large development.

Moreover, in terms of heritage landscape there could in our opinion be some additional benefit in this. The general presentation of the immediate precinct at the corner is already better in regard to mature some landscaping and built features, and it could well be enhanced by a visually focused consideration of the master proposed.



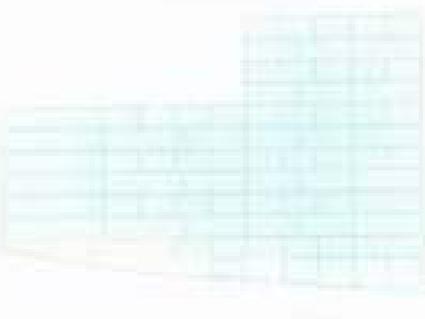


Figure 10A
Source: Architects, August 2004

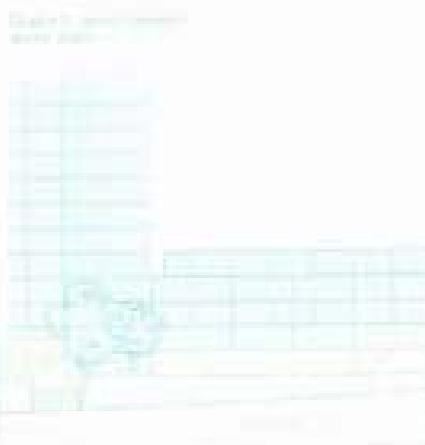


Figure 10B
Source: Architects, August 2004



Figure 10C
Source: Architects, August 2004

Other heritage elements such as the walls and bases have been incorporated in the proposal to also contribute elements such as established trees.

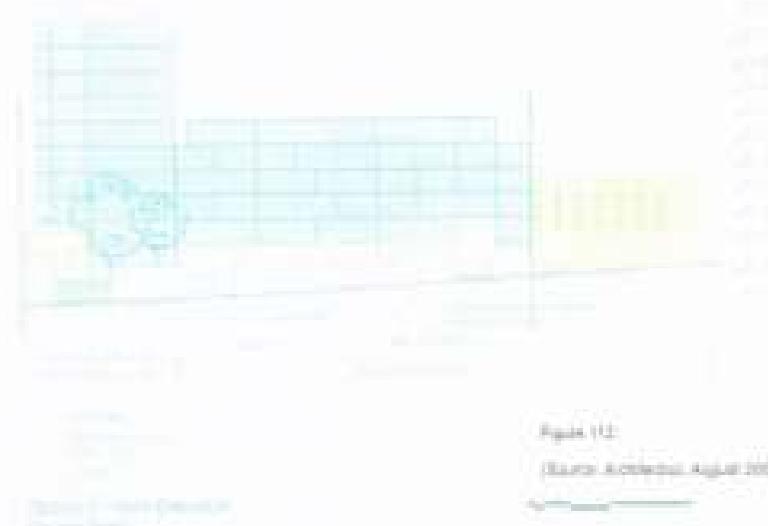
While in general terms the three proposals substantially address a range of the physical heritage considerations, there are some issues that should be flagged at this stage and which may be raised by the consent authority at the project proceeds towards its next phases.

The consent authority may request an opinion regarding the mass and height of the corner building and its impact on the historic architectural character of the former Paddington Gap opposite.

This same consideration may also be applied to the historic landscape of the intersection and with particular regard to the comparative scale in terms of the existing dwellings.

The authority may require an assurance that all archaeological considerations have been properly incorporated. Highlighted and retained where appropriate relevant elements, the well site and that the scheme incorporates a proper interpretation of such items. At the time of writing this Report the Archaeological Report has yet to be issued.

In phase two of the Development there will need to be more specific assessments such as appropriate complementary cladding and other facade arrangements, including greater detail of landscaping arrangements and appropriate interpretive signage.



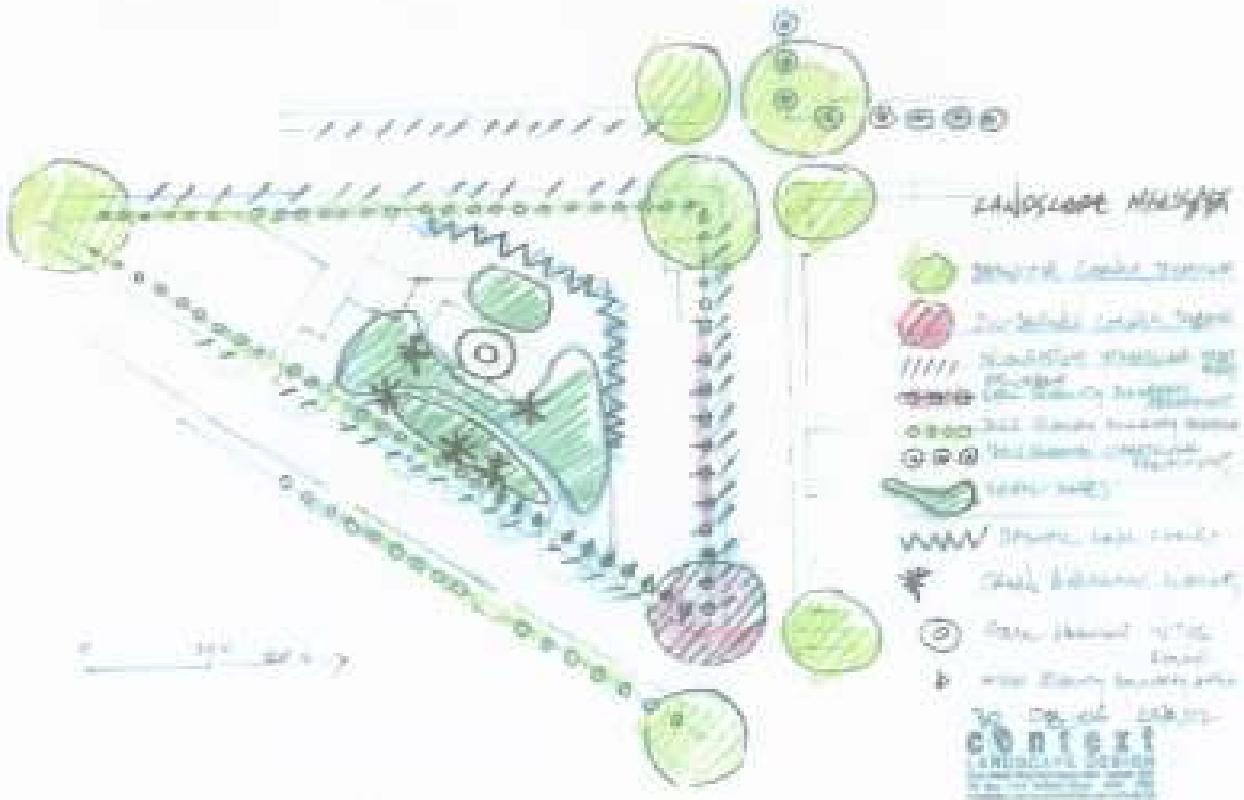


Figure 11a

(Source: Cottrell, August 2004)

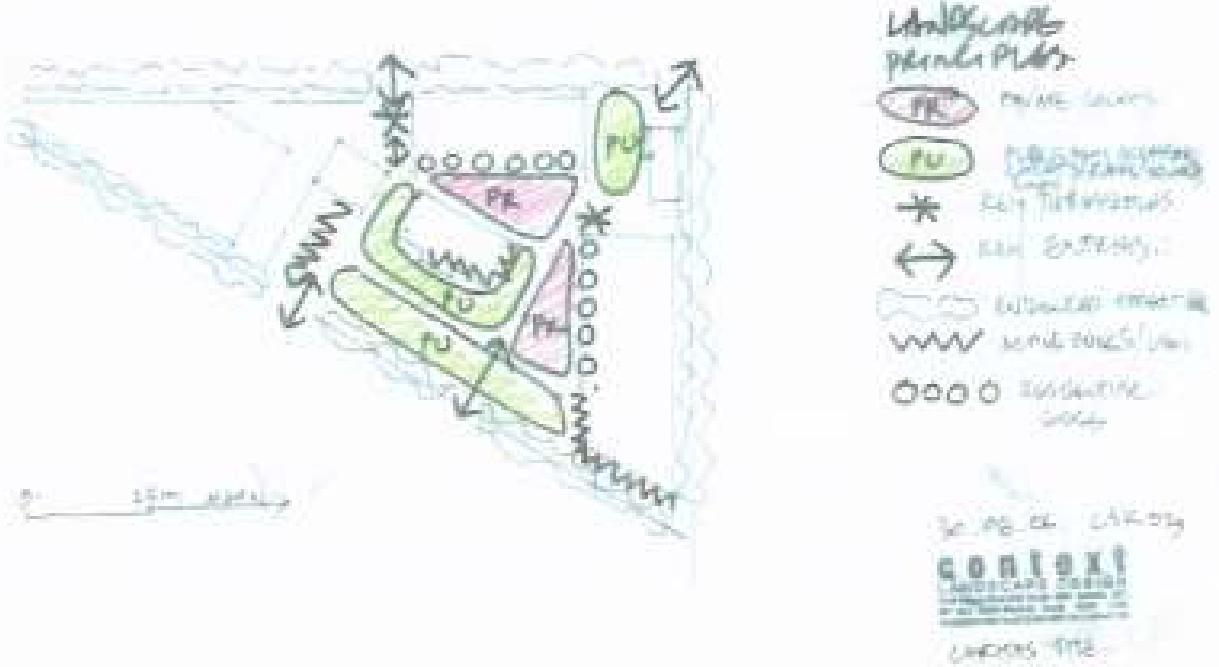


Figure 11b

(Source: Cottrell, August 2004)



Figure 11b
Mean Current Magnitude



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7.0

Legislative Considerations



100

7.0 PLANNING CONTROLS AFFECTING THE PROPOSED DEVELOPMENT

For the purpose of making an assessment of the proposed development, applicants must provide information in accordance with the requirements set out in the following sections in accordance with the stage chosen in Section 8 of the Act. The proposed development contains significant modifications to a heritage structure and the nature of the proposed heritage modification will affect the proposed development.

7.1 South Sydney Local Environmental Plan

The relevant current zoning for the area of the City of Sydney Council. For heritage considerations, the relevant division of the South Sydney Local Environmental Plan 1999 (as amended 2007). Additionally South Sydney Heritage Conservation Overlay Plan Control Plan 1998 also has bearing on the process for the subject site. Generally the considerations of the above-mentioned documents are commensurate with the guidelines of the NSW Heritage Office as generally applied to Development Control Plans in NSW.

Part 4 - Local Planning

Clause 22 - Impact of heritage sites:

- 22 (7) It recognises heritage considerations in the planning and development of proposed developments;
- 22 (8) It recognises any impact of a development proposal that is submitted to the City of Sydney Council on the heritage significance of heritage items, of heritage conservation areas and their setting, and of associated with heritage areas/potential and their setting; and
- 22 (9) It allows for any development or development proposal to be assessed by and does not detract from, the heritage significance of heritage structures, landscapes and settings, objects within, before the proposed heritage conservation area is incorporated into the proposed development area; and
- 22 (10) enables the incorporation of existing non-residential buildings or parts of heritage significance as a major element of proposed and sympathetic with the form and character of the existing or likely future use and fabric of neighbouring land and buildings;
- 22 (11) It recognises proposed necessary, the consideration of a statement of heritage impact or a conservation management plan before consent is granted for development resulting in a heritage item or development within a heritage conservation area or a heritage avoidance area, or development resulting in a building older than fifty years; and
- 22 (12) allows the sympathetic use of other existing buildings or parts of buildings or structures that are in whole or in part of the character of the locality.



Responses

Following a whole site of heritage conservation (as highlighted above) have been adequately considered in the Indicative Development Plan as set forth proposed. The plan aims to be sympathetic to the aesthetic qualities of the heritage precinct, and particularly, as noted above to blend the key design attributes from the perspective of the heritage area and streetscapes.

Clause 23 Protection of heritage structures

23.1.1 A permit must not:

- (a) result in the demolition or removal of a heritage conservation area or heritage structure area;
- (b) damage or destroy a place of cultural significance;
- (c) make structural changes to the fabric of a building or other structure without:

(i) the consent authority can be given consent to development activities required by clause 11 parts 1B and 1C in relation to avoid a risk to safety or to any building which does not have an assessment of the condition of the roof and

(ii) the size, proportion and position of the openings for windows and doors; and

(iii) whether the colour, texture, style, size and type of brick or material to be used on the facade of the building are consistent with the principles used in the existing building or the heritage conservation area or heritage structure area in accordance to clause 11;

(iv) the repair of the structure;

(b) The consent authority may issue to grant a development application required by the clause and if has conducted a assessment of heritage impact of a development management plan, or an alternative to fully consider the heritage significance of the heritage conservation area or streetscape within the heritage protection area within the context of the proposed development or the significance of the heritage conservation area or streetscape.¹

Responses

In our opinion, the proposed redevelopment of the Cattin site will not involve the demolition or destruction of any significant heritage fabric but rather the removal of superficial accretions and the re-presentation of the principal items in an enhanced manner.

It is noted that since the proposed development is within the vicinity of a heritage streetscape, clause 24 of the City of Sydney Local Environmental Plan LEP 2006 requires the compilation of a heritage impact statement which is the purpose of this report.



¹ See also section 11(1)(b) of the NSW Heritage Act 1979.

7.2 HERITAGE IMPACT STATEMENT

The following statement outlines the heritage impact of the proposed development.

- An assessment based upon the Statement of Cultural Significance referred to Section 9 of the report;
- An assessment based upon the physical impact of the development detailed in the Statement of Cultural Significance referred to Section 9 of the report;
- An assessment based upon the proposed design and development of the subject site;
- An assessment based upon the proposed legal aspects referred to Section 7 of the report.

The subject site, the Caritas Centre at 239 Forbes Street, Darlinghurst falls within a heritage conservation area and includes a number of individually listed heritage items. It is also proximate and adjacent to a number of other individually listed items, including the former Darlinghurst Gaol, the former Darlinghurst Police Station and the Darlinghurst Court House. This report has also deemed that the this assessment must measure the impact, if any, of the proposed redevelopment would have upon the surrounding precinct. Having inspected the site and examined all graphic material in detail, the development proposed, in our opinion, could be managed in such manner as to ensure that there would have no material negative impact on the heritage conservation area of Darlinghurst. Moreover, in our opinion, the proposal would not have a major impact upon the legibility, integrity and general presentation of the site itself. In addition, it adds vitality to the entire precinct through increased public engagement and improved aesthetic quality.



We would like to stress the value of a sympathetic heritage
officer appointed for the project. It is essential that this
officer, in addition to new development, assesses developments
and makes recommendations for the following issues:

- Will the result of the proposed development on the
cultural significance of the premises be minimised?
- Why is the new development required to be so close to a
monument?
- How does the change proposed affect the proposed
changes to the character of a heritage building?
- Does the new development affect positively and fully
the heritage item that has been due to receive negative
effects?
- Is the development sympathetic to any listed or
otherwise significant buildings? If so, have changes been
proposed? What will they reflect?
- Is the new development sympathetic to the heritage items
of which it is to form part, proportion, design?
- Will the addition equally dominate the heritage item
as the new addition?
- Will the plan and uses of the new add-on reflect
its architectural significance?

Taking the questions together we respond as follows. In our
opinion, the proposed redevelopment would not have any
direct impact on the cultural significance of the heritage items
in the precinct. As has been noted earlier, the re-development
would be sympathetic to a number of design and conservation
principles in terms of materials, scale, form, bulk, height
and mass. As noted above, the re-development proposes an
enhanced re-presentation of the specific heritage elements of
site as well as an increased access and enjoyment of those
elements through improved vitality of the precinct.

The components of the proposed redevelopment will not
impinge negatively on any listed culturally significant fabric.
At the same time, the visual impact of the new components
will be compatible to existing heritage fabric. Given the nature
of the proposed materials and scale of the re-development, in
our opinion the proposed project would value add rather than
detract from the overall cultural significance of the site.



8.0

Conclusion and Recommendation

The subject site has played a long and virtually uninterrupted role as a gateway and an outreach for the mentally ill in the State of NSW. Many thousands of disadvantaged Australian lives have had some contact with the facility including some notable characters. Its establishment marked a structural turning point in mental health care. And, over the decades, it has fostered innovative approaches in that field. Nevertheless because of constant change the physical site of this facility is more properly seen as representing an evolving social and legislative response to mental health care rather than a tangible museum. Both the interior and the exterior of the various buildings, as well as the built footprint have constantly changed in response to internal utility of space, community needs and legislative policies such that its material integrity is almost entirely lost.

The current proposal provides an opportunity for continued evolving process of mental health care to further integrate the functions of the Caritas facility into the mainstream operations of the St. Vincent's hospital principal site. It is therefore unlikely that the Caritas site will continue to host the mental health care facility. The current proposal for the sale and re-development of the Caritas site would, in our opinion be consonant with the historical intentions of the facility, representing for contemporary and future circumstances, a continuation of a holistic approach to the disadvantaged.

Nevertheless, the subject site does contain a substantial amount of building fabric which commands a strong aesthetic presence, particularly in its masonry components, and which could well benefit from strategies which enhance this potential. It has a strong presence for legibility in the local precinct, particularly in its connection with adjacent facilities.

In our opinion, the current conceptual plan, as presented, aims to be sympathetic to the aesthetic qualities of the heritage items, the streetscapes and the general legibility of precinct. The proposal could be managed in such manner as to ensure that there would be no material negative impact on the heritage conservation areas of Darlinghurst. In our opinion, the proposal would not involve the demolition or destruction of any significant heritage fabric, but rather the removal of superfluous accretions and the re-presentation of the principal items in an enhanced manner. In addition, it would tend



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Appendix

The Former Derrington Police Station

The Former Derrington Police Station, located on Crown Lane at the southern end of the triangular Block Parties Street and Bullock Streets, is immediately adjacent to the Centre site at the south end. It is currently used as a Community Health outreach Centre, in association with the Centre Centre. As indicated in the Report, the two sites have strong historical links in both shared and ongoing engagement. Therefore, the brief usage of the site is included as an appendix to the final Report.

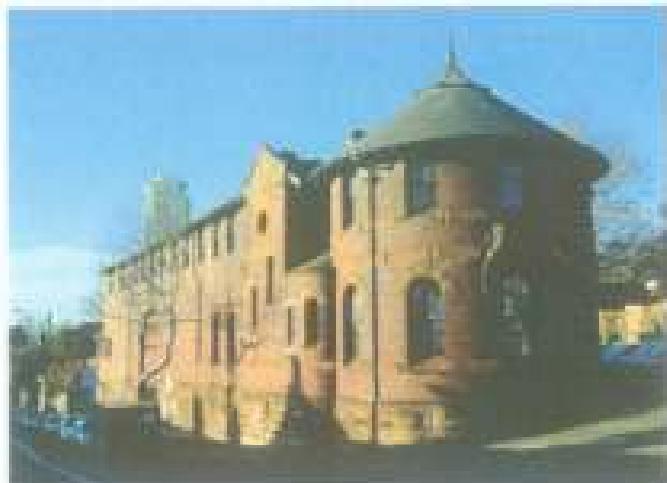


Figure 103
Southwest corner of the former Police Station, with view down Bullock Street along the west side of the Centre complex.
(Source: Graham Brooks & Associates, July 2008)

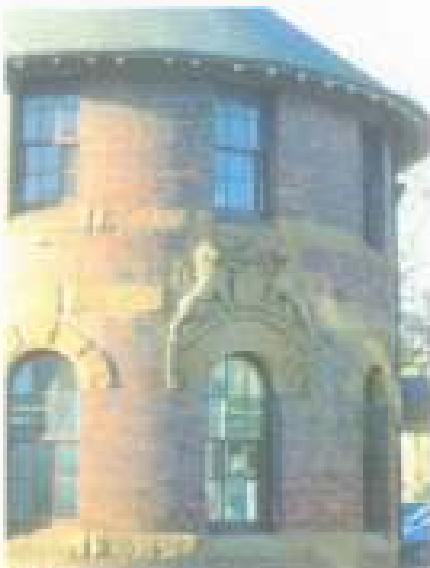


Figure 104
View of the eastern section of the Police Station at the eastern corner, showing detail conditions unpermitted.
(Source: Graham Brooks & Associates, July 2008)



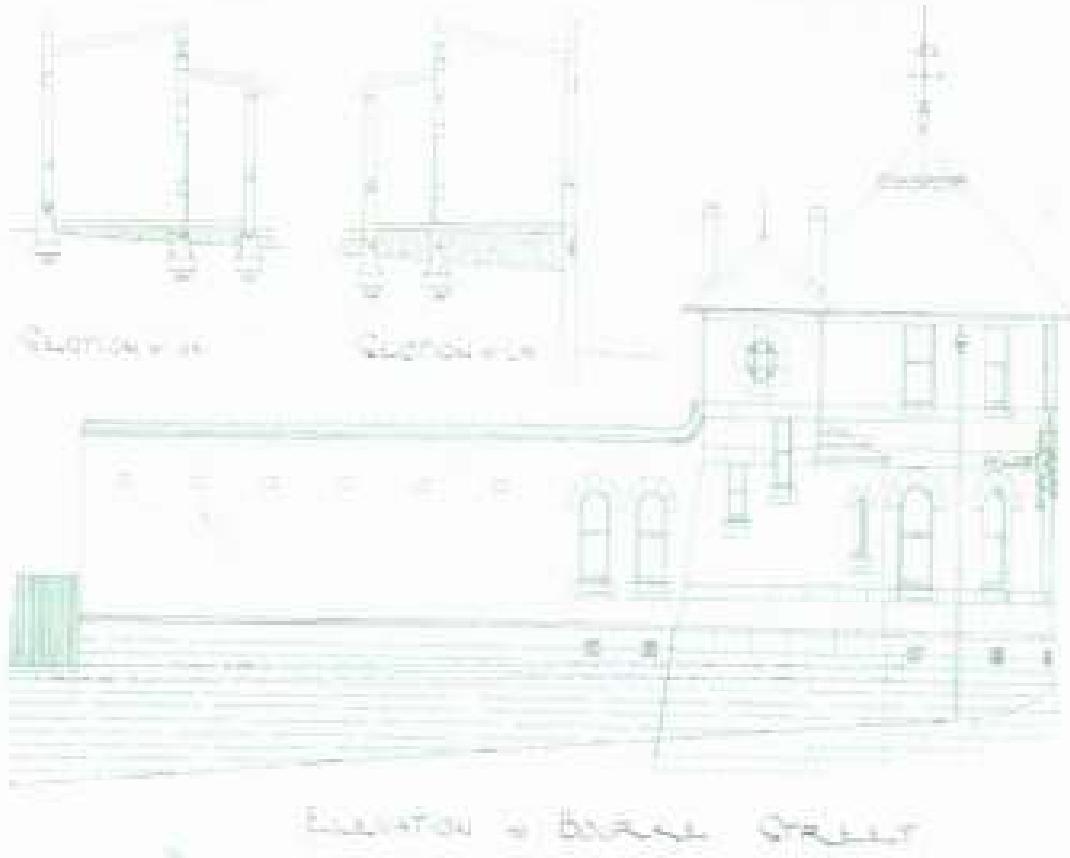
Figure 105
Auto repairer shop, The Doctor and Nurse on Aborigines Avenue, former Police Station being one of the principal stations in the area during 1900.
(Source: Graham Brooks & Associates, July 2008)



Figure 106
View of the main entrance of the former Derrington Police Station showing the arched arch in the front entrance and stairs.
(Source: Graham Brooks & Associates, July 2008)



Figure 107
Tall, tall wall, showing weathered buildings and brickwork
wall.
(Source: Graham Brooks & Associates, July 2008)



Elevation A BRIAR STREET



Architectural Drawings, W.H. Long and W.M. Morris
Cover of original drawings made at the State Archives, however the first plan was at the plan drawn up by
W.L. Merritt, the Department Architect, and dated 19 July 1900. It seems that the State was constructed
in 1901.
Source: State Archives, Kingwood, Illinois, July 2008.

